

Election  
Administration  
of Georgia

**October 28, 2018**  
**Election of President  
of Georgia**

**Report**

February 2019



Election Administration of Georgia

October 28, 2018 Election of President of Georgia

# REPORT

(August 1 – December 14)

February 2019





# TABLE OF CONTENTS

<b>6</b>	<b>Introduction</b>
<b>10</b>	<b>Short Description</b>
<b>17</b>	<b>I. Pre-election Period</b>
17	I.I Legal Framework of the Elections
19	I.II Election Administration of Georgia
27	I.IV Election Registration
34	I.V Unified List of Voters
38	I.VI Electoral and Citizen Educational Programs
39	I.VII Promoting Inclusive Electoral Environment
42	I.VIII Cooperation with Electoral Stakeholders
45	I.IX Grant Competitions
57	I.X Information Campaign
59	I.XI Printing Ballot Papers and Summary Protocols
<b>63</b>	<b>II. First Round of the Elections</b>
64	II.I Polling Day
64	II.II Summarizing Results of the First Round of the Election of President of Georgia and Appointing the Second Round
<b>67</b>	<b>III Second Round of Elections</b>
67	III.I Polling Day
68	III.II Summarizing Results of the Second Round of the Election of President of Georgia
<b>70</b>	<b>IV. Applications, Complaints and Electoral Disputes</b>
<b>72</b>	<b>V. Financial and Material Support of Electoral Process</b>
72	V.I Election Budget
73	V.II State Procurement and Material Support
<b>74</b>	<b>VI. Sakrebulo By-Elections</b>

# INTRODUCTION

The Central Election Commission (CEC) started preparing for the October 28, 2018 Election of President of Georgia right after the 2017 Local Self-Government Elections were finished. In order to improve election legislation and bring it in line with international standards, the CEC developed Draft Amendments to the Law on Election and presented them to the Parliament of Georgia as legal proposals. The CEC took into consideration all the recommendations of authorized international and local observer organizations made to the Election Administration.

Election Administration of Georgia conducted the October 28, 2018 Election of President of Georgia (First and Second Rounds). The citizens of Georgia elected the President for a six-year term through universal, equal, direct elections and a secret ballot.

On October 28, in addition to the presidential election, by-elections for representative body of municipality – Sakrebulo – were held in Terjola and Samtredia electoral districts.

The electoral process was monitored by local and international observer organizations.

The following was noted in the Reports of the International Election Observation Mission on Preliminary Findings and Conclusions<sup>1</sup> about the issues related to the activities and competence of the Election Administration:

- Elections were professionally administered in a competitive environment;
- Generally, the E-Day was administered with high degree of professionalism, in an orderly and transparent manner;
- Elections are administered by the three-level Election Administration that is led by the Central Election Commission. The CEC made a lot of efforts to raise competence of district election commission members at lower levels. The CEC enjoys high level of confidence from the majority of electoral stakeholders.

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1 October 29, 2018 and November 29, 2018 Reports on Preliminary Findings and Conclusions. Composition of the International Election Observation Mission: the OSCE Office for Democratic Institutions and Human Rights (OSCE/ODIHR), the OSCE Parliamentary Assembly and the Parliamentary Assembly of the Council of Europe (PACE).

- On the E-Day, there was high turnout of voters and the electoral process was assessed positively.
- The elections were well-administered. Generally, all the timeframes were followed. The CEC made a lot of efforts to eliminate procedural deficiencies raised during the First Round of the Elections through repeated trainings.
- Almost at all precincts, observers monitored and gave positive assessment to the processes of opening precincts, voting and counting the votes;
- In order to raise political equality among commission members, the CEC amended procedures and enabled the opponents participating only in the Second Round of the Elections to assist commissioners;
- The CEC increased number of working hours of the precincts abroad and enabled voters to come to precincts and vote after finishing their work;
- The CEC Centre of Electoral Systems Development, Reform and Training conducted comprehensive trainings for members of precinct election commissions on procedures related to the Election Day of the Second Round. The trainings sessions were observed by representatives of Election Observation Mission of the Office for Democratic Institutes and Human Rights (ODHIR EOM). According to their observation, the trainings were informational and were conducted in an interactive manner. The trainings sessions were about several procedural deficiencies found by international observers in relation with counting votes, drawing up a summary protocol of voting results, sealing electoral documentation and discussing complaints.

It is noted in the statements<sup>2</sup> of the International Monitoring Mission of the National Democratic Institute (NDI):

- On October 28, citizens of Georgia participated in the last direct presidential elections. The Election Administration representatives and voters managed to demonstrate their devotion to democracy through administering the elections in a peaceful environment;
- Generally, the E-Day was characterized by peaceful environment and protection of rules. For many hours, the Election Administration representatives worked selflessly to implement their authority. Voters managed to freely express their will. Many representatives of election observers, candidates and media organizations were accredited for the elections that generally supported transparency of the process;
- For many hours, the Election Administration representatives worked selflessly to implement their authority.
- The Election Administration led preparation process for the Second Round of the Elections in a timely and effective manner and in line with the electoral legislation. Repeated trainings were held for precinct commission members. The CEC decisions and news were regularly publicized on the website;
- Leading local observer groups gave positive assessment to the voting processes at the majority of the precincts;

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2 October 29, 2018 and November 29, 2018 Statements of the International Observation Mission of the National Democratic Institute (NDI)

- Apart from the positive assessment, in the reports of observer organizations there are certain remarks and key issues that need to be worked on in future. Besides challenges, concrete issues were noted that need more efforts from the Election Administration, for example: discussion of electoral disputes, qualification of certain members of precinct commissions and competent implementation of functions. Also, some notable recommendations are presented in relation with future development and sophistication of electoral processes. The Election Administration aims to implement future activities through consideration of all challenging issues and, within its competence, to create relevant conditions for the next elections in order to ensure that citizens of Georgia can express their will freely.

The present report is prepared in compliance with the subparagraph “O”, paragraph 1, article 14 of Organic Law of Georgia “Election Code of Georgia” and covers the activities of the Election Administration implemented from August 1, 2018 till December 14, 2018.

## SHORT DESCRIPTION

On August 1, 2018, an order issued by the President of Georgia and countersigned by the Prime Minister of Georgia on appointment of elections entered into force and elections were called to be held on October 28, 2018. On the same day the CEC held a meeting, where it announced a competition<sup>3</sup> to select temporary members of district election commissions (DECs); defined rules, terms and timeframe for competition to select members of precinct election commissions (PECs) – both in Georgia and abroad<sup>4</sup>; established minimum number of supporting signatures for presidential candidates nominated by citizens' political unions (parties) and initiative groups of voters; approved schedule<sup>5</sup> of electoral events and started implementing other election procedures prescribed by the law. For the Ordinance on Appointment of Elections of President of Georgia, see Annex 1.

The CEC appointed Election of President of Georgia on October 25 for the citizens of Georgia serving abroad in Georgian armed forces – in Georgian peacekeeping battalions located in Afghanistan.

On August 29, the CEC appointed By-elections of representative body of municipality - Sakrebulo in local majoritarian election districts of Terjola and Samtredia. The reason was termination of authority of Sakrebulo members who were elected from local majoritarian election districts. The By-elections were also appointed on October 28, 2018.

In total, 3 705 electoral precincts were established for October 28, 2018 presidential election. 73 DECs established 3 637 precincts in Georgia and also, 11 precincts – under exceptional circumstances.

Based on the data of the Ministry of Foreign Affairs of Georgia, the CEC established 61 electoral precincts in 44 countries abroad. Two polling stations were established for the citizens of Georgia serving abroad in Georgian armed forces – in Georgian peacekeeping battalions located in Afghanistan. In four foreign countries polling stations could not have been established, thus, the elections were held at 57 polling stations of 40 countries.

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3 August 1, 2018 CEC Ordinance N156/2018

4 August 1, 2018 CEC Ordinances N157/2018 and N158/2018

5 August 1, 2018 CEC Ordinance N159/2018

For the First and Second Rounds of Election of President of Georgia, a total of 876 members served in DEC's throughout the country, out of which 365 were permanent members appointed by the CEC for a five-year term; 73 were temporary members appointed for the duration of the election period until the final results of the elections were announced and 438 temporary members were appointed by four authorized parties.

On September 11, DEC's held sessions to elect PEC members. The sessions were conducted in an open and transparent manner.

For the First Round of the Elections, a total of 43 215 PEC members served in 3 637 electoral precincts, out of which 21 783 were selected by the upper District Election Commission through a roll-call voting and four authorized parties appointed 21 432 members. For the Second Round of the Elections, a total of 43 737 PEC members served in 3 637 electoral precincts, out of which 21 873 were selected by the upper District Election Commission through a roll-call voting and four authorized parties appointed 21 864 members.

For the Election of President of Georgia (First and Second Rounds), a total of 129 PEC members served at 11 PECs established under exceptional circumstances. Of these, 66 members were selected by DEC's and 63 – were appointed by four authorized parties.

For the First Round of the Elections, a total of 551 PEC members served in 57 electoral precincts located in 40 countries abroad. Of these, 348 members were selected by the CEC and 203 were appointed by parties. For the Second Round of the Elections, a total of 586 PEC members served abroad, including 318 members selected by the CEC and 268 ones appointed by parties.

On October 17, 11 days prior to the elections, members of election commissions at all levels signed the Code of Ethics of the Election Administration at the same time throughout Georgia.

The LEPL Electoral Systems Development, Reforms and Training Centre (the Training Centre) ensured re-training of the Election Administration trainers, who conducted trainings for DEC and PEC members using a new training concept for the First and Second Rounds of the Elections. The trainings were focused mainly on the following topics: process of counting votes and drawing up a summary protocol of voting results. Besides, the CEC and the Training Centre conducted trainings for DEC members on the following issues: legal writing and capacity building for administrative proceedings related to electoral disputes, common practice of imposing disciplinary penalties, use of administrative resources, management of registry of appeals and novelties of election legislation.

46 individuals applied to the CEC Chairperson with a request to be registered as presidential candidates. 20 of them were nominated by parties and 26 – by initiative groups of voters.

25 electoral subjects including 19 parties and six initiative groups of voters submitted lists of supporters (corresponding to the number of supporting signatures<sup>6</sup>, as prescribed by the CEC) of presidential candidates.

Requests of 21 individuals to be registered as presidential candidates were denied – based on different legal basis. None of the CEC Chairperson’s orders on denial of registration were appealed.

By the CEC Ordinance, the CEC Chairperson registered 25 presidential candidates out of which 19 were nominated by parties and six – by initiative groups of voters.

Within the earliest period allowed by the law, the CEC determined sequential numbers of the presidential candidates.

In 2018, the CEC developed the electronic registration program capacities and for the first time gave simplified alternative to local observer organizations (apart from parties’ representatives and election commission members) – registered for the election of President of Georgia to appoint observers on-line through the electronic registration program. The CEC trained DEC members and representatives of electoral subjects and local observer organizations on use of the program.

19 parties used the electronic registration program and appointed 1 354 representatives at the CEC and DECs and 62 502 – in PECs. Four authorized parties electronically appointed 22 132 members at DECs and PECs. Out of 62 local observer organizations, 59 registered 47 960 observers at all levels of election commissions.

For the First Round of the Elections, 25 electoral subjects appointed 1 517 representatives at the CEC and DECs and 81 620 – at PECs. Electoral subjects participating in the Second Round of the Elections appointed 266 representatives at the CEC and DECs and 27 503 – at PECs.

For the First Round of the Elections, 1 163 observers of 58 international organizations passed the registration at the CEC. For the Second Round of the Elections, 58 international organizations registered 1 329 observers.

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6 August 1, 2018 CEC Ordinance N155/2018



For the First Round of the Elections, 21 882 observers of 62 local observer organizations passed the registration at the CEC. 149 observers of 11 local observer organizations were registered at the DEC. For the Second Round of the Elections, 62 local observer organizations registered at the CEC appointed 47 994 observers at all levels of DEC through registration. 11 local observer organizations registered at the DEC appointed 349 observers.

For the First Round of the Elections, 1 957 representatives of 95 press and mass media were accredited at the CEC and 153 representatives of 20 media outlets – at the DEC. For the Second Round of the Elections, 2 250 representatives of 95 press and mass media were accredited at the CEC and 156 representatives of 20 media outlets – at the DEC.

The CEC processed and updated the data on potential voters submitted by relevant institutions, as prescribed by the law. 3 518 877 voters were registered for the First Round of the Election of President of Georgia, including 1 889 903 women (54%) and 1 628 974 men (46%). 3 528 658 voters were registered for the Second Round of the Election of President of Georgia, including 1 895 109 women (54%) and 1 633 549 men (46%).

The CEC offered citizens various services that enabled them to verify their and their family members' data and find a polling station location in the Unified Voters' List. During the First and Second Rounds, voters used these services 1 817 261 times, of these, 1 778 705 times - by the CEC web site ([voters.cec.gov.ge](http://voters.cec.gov.ge)), 17 439 times – by quick payment terminals, 21 117 times – by Android and iOS operating systems.

In 2018, the CEC and the Training Centre conducted six educational projects for different target groups with participation of 9 047 individuals. The projects included: Election Administrator's Courses for Potential PEC Members (5 551 participants); Election Administrator's Courses for Potential Lawyers (128 participants); Elections and Young Voter (1 857 participants); Informed Young Voter (701 participants); Electoral Development School (472 participants); Election Law in Higher Educational Institutions (338 participants). It is worth to be noted, that for the Election of President of Georgia the CEC hired some of the successful graduates of the educational programs "Electoral Development School" and "Election Administrator's Course" at the Election Administration.

The CEC operatively updated information on electoral processes and the Election Administration activities on the website and in social network. Also, informational briefings were held and the CEC Call Center worked with renewed services.

The Election Administration held the information campaign “Talk to Voters” in Georgia as well as abroad. Representatives of the Election Administration and volunteers held 727 meetings with population throughout Georgia – in Tbilisi, 63 municipality centers and villages, including the regions densely populated by ethnic minorities. The CEC Chairperson held two meetings with citizens of Georgia living abroad.

The CEC and the Training Centre conducted nine educational-informational programs for the following electoral stakeholders: representatives of political parties, electoral subjects, local self-government bodies and regional administrations, executive bodies and local observer organizations; judges who decide administrative cases at Common Courts; penitentiary system workers and media representatives.

The CEC Chairperson and authorities held 27 meetings with representatives of diplomatic corps, international organizations, delegations of international observation missions and election administrations of different countries.

The Training Centre organized three grant competitions according to the priority directions defined by the CEC. Based on the decision of the Grants Competition Commission, 68 projects of non-governmental organizations were funded with a total funding of 2 381 571 GEL.

The CEC Chairperson and Minister of Internal Affairs of Georgia signed a Memorandum of Understanding (MoU) and agreed to cooperate to ensure the conduct of voting process in a safe, calm, and free environment.

The CEC, Inter-agency Commission for Free and Fair Elections (IACFF), 14 domestic non-governmental organizations and six political parties signed a Memorandum of Understanding (MoU). The signatory parties agreed on the common definition of legal provisions related to campaigning and use of administrative resources (Articles 45, 48 and 49 of the Election Code).

The CEC and 30 domestic observer organizations signed the Code of Conduct (Code of Ethics) of the Election Administration of Georgia and domestic observer organizations elaborated for the October 28, 2018 Election of President of Georgia.

For the first time and with facilitation of the CEC and support from the Government of Switzerland, candidates and their representatives elaborated a document – “Principles of Ethics” for the candidates participating in the Election of President of Georgia. The signatories agreed to protect Georgian legislation, to act in line with principles of democratic governance and interests of the society, to implement their activities without discrimination on ethnic, religious, gender or other grounds, not to use hate speech, xenophobic or threatening expressions, not to use administrative resources, not to try to bribe or frighten voters, to hold debates based on a program and plans and to refrain from offending others.

All the PECs were equipped with necessary inventory on the E-Day. On the polling stations special services were available for voters with disabilities. Voters living in the regions densely populated by ethnic minorities were provided with electoral documentation in Armenian and Azerbaijani languages.

During a session on November 14, the CEC summarized number of votes received by the electoral subjects for the First Round of the October 28, 2018 Election of President of Georgia. Two candidates had best results: №5 Grigol Vashadze and №48 Salome Zourabichvili. In total, 1 647 878 (46.83%) voters participated in the First Round of the October 28, 2018 Election of President of Georgia, including 840 468 (51.00%) women and 807 410 (49.00%) men.

The CEC appointed the Second Round of the Election on November 28. According to the legislation, E-Day is an official holiday in Georgia. Based on the CEC decision, at the polling stations established abroad (except for the polling stations located in armed forces) Second Round voting procedures were prolonged until 24:00 a.m. on the E-day, according to local time zone of the relevant country.

For the citizens of Georgia serving abroad in Georgian armed forces – in Georgian peacekeeping battalions located in Afghanistan, the CEC appointed the Second Round of the October 28, 2018 Presidential Election on November 26.

Based on the CEC decision, for the Second Round, the authority was extended to: temporary members of DECs, representatives of electoral subjects participating in the Second Round, registered observer organizations, accredited media organizations and their registered observers and media representatives. As for PECs, for the Second Round, authority of commissions were carried out by the relevant Precinct Elections Commissions established for the First Round and by temporary groups created by the CEC.

On December 14, the CEC summarized the results of the Second Round of the Elections. A total of 1 988 787 (56.36%) voters participated in the Second Round, including 1 007 150 (50.64%) women and 981 637 (49.36%) men. Salome Zourabichvili was elected as the President of Georgia with 1 147 701 (59.52%) votes.

From appointment of the October 28, 2018 Election of President of Georgia until its end (during both rounds) 1 645 applications/complaints were submitted to the Election Administration. Of these, 228 were satisfied, 975 were not satisfied, 115 were partially satisfied, 283 were not discussed, 11 were forwarded to relevant bodies and 33 complaints were withdrawn.

22 court processes were held with participation of the CEC. It is worth noting, that all the verdicts were in favor of the CEC.

During the election period, authorized persons by the CEC Chairperson and DEC's drew up 12 Protocols on violation of election law,. The protocols, together with attached materials, were submitted to the relevant district/city courts for further decisions.

# I. PRE-ELECTION PERIOD

## I.1 Legal Framework of the Elections

For the Election of President of Georgia, the CEC prepared draft amendments (with relevant explanatory notes) to Organic Laws of Georgia: Election Code of Georgia, Law on Political Unions of Citizens and Local Self-government Code. The amendments were submitted to the Parliament of Georgia as a legislative proposal. The legislative body initiated the amendments and approved most of them. According to the new amendments:

- Start dates for election procedures and activities to be conducted for elections/referendum were clarified – the terms would be calculated from the day when a relevant legal act on calling elections/referendum entered into force;
- Photo-video recording or processing of information or data that – under the current code- is not public information, was prohibited, except for the cases, when such processing or recording is envisaged by the Election Code;
- The CEC was authorized to determine conditions for the premature exoneration of DEC and PEC members from a disciplinary liability by ordinance;
- For DEC and PEC members, a term for disciplinary liability, as well as rules for premature exoneration from the disciplinary violation were defined;
- An election commission member could not be withdrawn on the election day and the day after;
- An observer organisation registered during the last general elections was given a right to familiarise itself with a version of the voters' list available at the CEC, DEC or PEC that is designated for public information during non-election period;
- To be included in the mobile ballot box list, voters had to provide their personal number;
- Instead of using a statute/constituent document, domestic observer organizations could be registered based on excerpt from the Public Registry (noting person/persons having the power of administration/representation of the organisation);
- Electoral subjects could withdraw/replace their proxies any time, except a day before the election and on the election day;
- In order to accredit their representatives, media and press organizations were also obliged to submit excerpt from the Public Registry, except foreign press and mass media and Georgian Public Broadcaster (GPB) and Adjara TV and Radio of the Public Broadcaster;

- In order to simplify procedures, the control sheet no longer contained information on registration address of the first voter and exact time the sheet was placed in the ballot box;
- A number of issues related to electoral disputes and persons authorized to submit complaints were clarified;
- Procedures and rules related to registration of candidates for presidential elections were determined.

In addition, during the reporting period, the CEC adopted 27 normative acts – decrees related to electoral issues and other procedures not defined by the Election Code and other legislative acts. For the list of the CEC Decrees, see Annex 2.

The CEC took into consideration the recommendations of international observer organizations on availability and publicity of decisions/legislative acts adopted by DEC's and uploaded the Decrees and Protocols/Minutes of Sessions issued by DEC's in relation with the Election of President of Georgia on the CEC website.

## I.II Election Administration of Georgia

Administration of the Election of President of Georgia was ensured by the CEC and the CEC Apparatus, District<sup>7</sup> and Precinct Election Commissions.

### CEC Composition

**Tamar Zhvania**, *CEC Chairperson*

**Giorgi Sharabidze**, *Deputy Chairperson*

**Giorgi Javakhishvili**, *CEC Secretary*

**Archil Anasashvili**, *CEC member, P/U “Georgian Dream – Democratic Georgia”*

**David Gurgенidze**, *CEC Member, P/U “European Georgia”*

**David Kirtadze**, *CEC Member, P/U “United National Movement”*

**Levan Maisuradze**, *CEC Member, P/U “Georgian Dream – Democratic Georgia”*

**Khatuna Skhirtladze**, *CEC Member, P/U “Alliance of Patriots of Georgia”*

**Marine Tsulukidze**, *CEC Member, P/U “Georgian Dream – Democratic Georgia”*

**Giorgi Chikaberidze**, *CEC Member, elected by the Parliament of Georgia*

**Zurab Khrikadze**, *CEC Member, elected by the Parliament of Georgia*

**Dimitri Javakhadze**, *CEC Member, elected by the Parliament of Georgia*

From August 1 to December 14, the CEC conducted 40 sessions.

The commission adopted 27 decrees and 216 ordinances.

#### **CEC sessions were observed by:**

26 proxies of 13 electoral subjects;

77 observers from 18 domestic observer groups;

27 observers from two international observer organizations;

16 proxies of six initiative groups of voters.

For the statistics of observers’ attendance at the CEC sessions, see Annex 3.

7 76 DECs are established throughout Georgia, including 3 DECs on the occupied territories: №31 Akhgori District Election Commission, №85 Liakhvi District Election Commission and №86 Zemo Abkhazia District Election Commission. In these three DECs located on the occupied territories elections are not held.

## The CEC Apparatus and the Training Centre

- Electoral Processes Management Department
- Legal Department
- Registration and Administrative Department
- Public Relations Department
- Finance Department
- Voters' List Formation and Informational Technologies Department
- Coordination, Planning and Reporting Department
- Internal Audit Department
- Human Resources Management Department
- Spokesperson, Adviser, Assistants and Information Security Manager/Specialist
- LEPL Electoral Systems Development, Reforms and Training Centre (the Training Centre)

The total number of individuals employed at the CEC and the Training Centre was 342, out of which 316 were CEC employees, including 156 women (49.37%) and 160 men (50.63%); 26 individuals were the Training Centre employees, including 14 women (53.85%) and 12 men (46.15%).

The CEC implemented an internship program and selected 23 interns through a competition to work in different structural units. Young people gained professional and practical experience and, then, 12 best interns were hired at the CEC Apparatus during the election period.

### District Election Commissions

For the Presidential Election (First and Second Rounds), the total number of DEC members in 73 districts was 876, out of which 365 were permanent members selected by a majority vote of the total members of the CEC through a roll-call vote for a five-year term and 73 temporary members were appointed for a period of time until the final results of the elections were announced. Within the period prescribed by the law, four authorized parties appointed 438 temporary members through the online registration program.

On August 4, the CEC session was held with an objective to elect temporary DEC members. The selection process was held in an open and transparent manner and was monitored by representatives of three domestic observer organizations. Temporary members were elected through the CEC e-voting program.



173 applications for vacant positions were submitted to 73 DEC. In 23 (31.50%) DEC only one candidate applied, in 26 (35.62%) DEC – two and in 24 (32.88%) DEC – three and more. In total, 181 applicants participated in the competition, including 113 women (62.43%) and 68 men (37.57%).

On August 4, the CEC elected 72 members of DEC, including 40 women (54.80%) and 32 men (45.20%). As during the August 4 session the CEC failed to elect a temporary DEC member for No21 Gardabani DEC, the competition was re-announced. Within the period prescribed by the law, at the session held on August 6, the CEC elected a temporary DEC member for Gardabani DEC out of eight candidates.

73 temporary members elected by the CEC had experience of working in the election field, according to the data from the October 8, 2016 Parliamentary and the October 21, 2017 Municipal Elections; 57 (78.08%) were elected as professional members by the CEC, 16 election administrators were nominated by political parties, 10 - had relevant professional experience.

After the elections were called, the following authorised parties appointed 438 temporary members of DEC using online registration program: European Georgia – 73 members; United National Movement – 73 members; Alliance of Patriots of Georgia – 73 members; Georgian Dream - Democratic Georgia – 219 members.

According to the CEC decision, the term of temporary members of DEC was extended until the summary protocol on the results of the Second Round of the Elections was issued by the CEC.

### Establishing Electoral Precinct Boundaries

For the Presidential Elections, 73 DEC established 3 637 polling stations<sup>8</sup> throughout the territory of Georgia, defined their boundaries and numbers. 11<sup>9</sup> polling stations were established under exceptional conditions.

The CEC established 61 precincts in 44 countries, including two precincts<sup>10</sup> for the citizens of Georgia serving abroad in Georgian armed forces – in Georgian peacekeeping battalions located in Afghanistan. Polling stations were not established in four countries abroad, thus, the Elections were held at 57 precincts in 40 countries.

The CEC published the information on boundaries, addresses and numbers of the polling stations and composition of PECs on its website.

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8 DEC established polling stations based on the Article 23 of the Organic Law of Georgia Election Code of Georgia, taking into consideration the unified list of voters updated as of May 1.

9 For the list of polling stations established under exceptional conditions, see the link: <http://cesko.ge/res/docs/GamonaklisiUbnebi2018.pdf>

10 August 16, 2018 CEC ordinance No189/2018

## Precinct Election Commissions

The total number of PEC members for Presidential Elections was 43 215, out of which 21 783 were appointed by a majority vote of the total members of the higher DEC through a roll-call vote and 21 432 were appointed by four authorised parties through the online registration program.

On September 11, 73 DECs held sessions to elect PEC members. The process was conducted in an open and transparent manner. 208 observers from 18 domestic observer organizations, 72 proxies of seven electoral subjects and five representatives of three media outlets monitored the process. Authorised individuals could record the sessions and take photos.

A total of 29 855 applications were received for 21 822 vacant positions at 3 637 polling stations, out of which 324 applicants later withdrew. 42 positions remained vacant and were filled after the re-announcement of the competition.

As additional criteria for selection of PEC members, the CEC recommended DECs to consider the following:

- Good professional and electoral experience;
- Experience of qualified and impartial work at the election administration;
- Participation in the election administration educational programs, including “Electoral Development School” and “Courses of Election Administrator”;
- Not having multiple disciplinary liability measures imposed during the last two years while working at the election administration.

The parties authorized to appoint PEC members were also requested to consider the above recommendations.

Despite the fact that for the selection of PEC members the legislation did not envisage conducting of an interview, the election administration assisted with interview process led by those DEC members, who expressed interest to make decisions based on interviews with applicants. Interview process was initiated and conducted in 24 (32.87%) out of 73 districts, including 23 districts, where individual commission members conducted interviews with contestants who showed up for the interview based on their own will. In one district a phone interview was held. In total, 159 applicants (0.53%) showed up for interviews.

Out of 21 783 PEC members selected for the First Round of the Elections, 20 147 (92.49%) were elected with high quorum – receiving nine and more votes, 1 377 (6.32%) – were elected with eight votes and 259 (1.19%) were elected with the minimum number of votes needed – seven

votes. 18 300 (84%) individuals had experience of working as PEC members and had worked for at least one election during the last five general elections; 6 330 had taken Election Administrator's Courses and 221 were graduates of Electoral Development Schools.

On September 13-18, for the First Round of the Elections, four authorized parties appointed 21 432 PEC members. Georgian Dream - Democratic Georgia appointed 10 911 members, European Georgia – 3 637 members, United National Movement – 3 637 members and Alliance of Patriots of Georgia – 3 255 members. 14 044 (65.52%) individuals had experience of working as PEC members and had worked for at least one election during the last five general elections; 1 484 had taken Election Administrator's Courses and 108 were graduates of Electoral Development Schools. It is noteworthy, that none of the relevant ordinances adopted by the DEC on electing the PEC members were appealed by authorized persons within the terms defined by the election legislation.

The CEC published on its web-site the information and statistics on PEC members elected by DEC, votes received, results and attendance of observer organizations. In addition, the CEC uploaded detailed statistics, disaggregated by year, of persons elected by DEC for the First Round of the Elections and also, of individuals who had experience of working as PEC members and were appointed by authorized parties. For detailed information and statistics, see Annex 4.

For the Second Round of the Elections, there were a total of 43 737 PEC members at 3 637 precincts. Of these, 21 873 members were elected by the upper District Election Commission through a roll-call vote and 21 864 were appointed by four authorized parties.

### **Precinct Election Commissions Established Abroad**

For the First Round of the Elections, a total of 551 PEC members worked at 57 precincts established in 40 countries. Of these, 348 members were selected by the CEC and 203 were appointed by parties. For the Second Round of the Elections, the number of PEC members was 586, out of which 318 members were selected by the CEC and 268 were appointed by parties.

On August 16, the CEC announced a competition on the vacancies of members of the special groups<sup>11</sup> which would carry out PEC functions and hold the Presidential Elections in Georgian peacekeeping battalions located in Afghanistan. For the First<sup>12</sup> and Second<sup>13</sup> Rounds of the Elections, there were 23 members in these two special groups. 12 members of the groups were selected by the CEC through a roll-call vote and 11 were appointed by authorised parties, within the timeframe prescribed by the law.

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11 August 16, 2018 CEC ordinance №190/2018

12 August 24, 2018 CEC ordinances №212/2018 and №213/2018

13 November 14, 2018 CEC ordinance N352/2018

On September 28, for the First Round of the Elections, the CEC announced a competition<sup>14</sup> on the vacancies for 354 PEC members of 59 PECs established abroad. 378 persons participated in the competition and 329 were selected. On October 8, the CEC re-announced a competition on 25 vacancies at five PECs. In four countries abroad polling stations were not established at all.

For the First Round of the Elections, four authorized parties appointed 203 PEC members, out of which 133 individuals were from Georgian Dream – Democratic Georgia, 21 from – European Georgia, 48 from – United National Movement and one member belonged to Alliance of Patriots of Georgia.

Authorized parties did not appoint commission members at 11 PECs. As a result, the CEC made an amendment to the October 9 CEC Ordinance №297/2018<sup>15</sup> and announced a competition to fill up 61 vacant places. Seven candidates participated in the competition, but no commission members were selected by the CEC.

With an objective to hold elections in seven countries<sup>16</sup>, the CEC created seven temporary groups. The groups contained 56 members<sup>17</sup>, though their number decreased based on applications of some members and remained 49<sup>18</sup>.

On November 24, for the Second Round of the Elections, the CEC announced a competition<sup>19</sup> to fill up 33 vacant places at five PECs and selected relevant commission members on November 26.

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14 September 28, 2018 CEC ordinance №278/2018

15 October 8, 2018 CEC ordinance №298/2018

16 Temporary groups were established in the following countries: Republic of Bulgaria, Kingdom of Denmark, Republic of Egypt, Canada, Kuwait, Qatar and Kingdom of Norway.

17 October 23, 2018 CEC ordinance №345/2018

18 October 24, 2018 CEC ordinance №347/2018

19 November 24, 2018 CEC ordinance №366

For the Second Round of the Elections, functions of PECs were carried out by relevant PECs established for the First Round and temporary groups created by the CEC.

For the Second Round, four authorized parties appointed 268 PEC members, out of which 134 individuals were from Georgian Dream – Democratic Georgia, 35 from – European Georgia, 49 from – United National Movement and 50 members belonged to Alliance of Patriots of Georgia.

### First PEC Sessions

On September 26 and 27, first PEC sessions were held at 3 637 PECs established in Georgia. As prescribed by the law, PEC members elected PEC Chairpersons, Deputy Chairpersons and Secretaries at the first sessions. PEC officials were elected by the majority of the total commission members based on a roll-call vote out of PEC members who were appointed by DEC through competition. See the statistics below:

Position	District
PEC Chairperson	3 325 (91.42%)
Deputy Chairperson	3 057 (84.06%)
PEC Secretary	3 217 (88.5%)

Statistics of party-appointed PEC members being elected as PEC Chairperson/Deputy Chairperson and Secretary is as follows:

Party Appointing PEC Members	PEC Chairperson	Deputy Chairperson	PEC Secretary
P/U Georgian Dream – Democratic Georgia	312 (8.58%)	564 (15.52%)	409 (11.25%)
P/U European Georgia	0	3 (0.08%)	0
P/U United National Movement	0	5 (0.14%)	1 (0.02%)
P/U Alliance of Patriots of Georgia	0	5 (0.14%)	7 (0.19%)

First sessions of the PECs took place in a calm and transparent environment. Observers from 15 domestic and two international observer organizations monitored sessions at 377 (10.36%) PECs. Proxies of electoral subjects observed sessions of 537 (14.75%) PECs. Decisions of authorized persons on election of PEC officials were appealed at five DEC.

### **Code of Ethics for the Members of the CEC, DECs and PECs**

On October 17, members of election commissions at all levels signed the Code of Ethics at the same time throughout Georgia. Signing the document, members of election commissions agreed to act in line with the election legislation, to be fair, impartial and independent while implementing their functions, to ensure equal and fair electoral environment for electoral subjects, voters and election stakeholders.

## I.III Capacity Building for Members of the Election Administration

For the Presidential Elections, the Training Centre developed a new concept for trainings of the Election Administration. Before being approved, the concept was discussed with representatives of international and local observer organizations – members of Technical Working Group (TWG). It envisaged provision of tailored trainings for PEC members. Based on the concept, PEC officials and ordinary members (nine members) received trainings corresponding to their competence. New practical exercises were developed including challenging issues such as vote counting process and filling in results summary protocol.

For the First Round of the Presidential Election, the trainers retrained by the Training Centre conducted trainings in one stage for DEC members and trainings in four stages for PEC members. Additional trainings were conducted for replaced (new) members of PECs.

### Re-Training of the Election Administration Trainers

During the period of September 4-25, the Training Centre conducted trainings for the Election Administration trainers. Participants reviewed the following issues: a new concept of trainings, administration of trainings, training system and stages, training methodology, training materials, issues related to competences of PECs and DEC members, voting process, including the etiquette of communication and protection of behavioural norms in relation with persons with disabilities, protection of personal data of voters, filling in voting results summary protocol, safety of elections, election day applications/complaints.

15 representatives of re-trained trainers' corps conducted educational programs for DEC members and 181 trainers – for PEC members.

### Trainings for DEC Members

On September 18-24, 15 trainers retrained by the Training Centre conducted trainings for all DEC members on the following topics: DEC activities during pre-election period, Election Day and management of election operations, protection of personal data of voters, communication/coordination with PECs, summarization of election results at DEC members, election credibility and safety. Through simulations, participants also reviewed training instructions on how DEC members explain the rules of conducting the first PEC sessions and election of PEC officials to PEC members. 69 observers from two international and eight domestic observer organizations monitored the trainings.

In total, 827 members of 73 DEC members participated in the training program, including 536 (64.81%) women and 291 (35.19%) men.

## **Legal Writing and Capacity Building for Administrative Proceedings Related to Electoral Disputes**

On June 4-19, in cooperation with the International Foundation for Electoral Systems (IFES), the CEC and the Training Centre conducted a training course on Legal Writing and Administrative Procedures related to Legal Disputes. DEC Chairpersons, Deputy Chairpersons, Secretaries, regional coordinators and representatives of the Supreme Election Commission of Adjara Autonomous Republic acquainted themselves with the following topics: legal writing, general review of administrative proceedings, review of applications/complaints and making decisions; preparing decisions related to administrative violations. With an invitation of the International Foundation for Electoral Systems (IFES), the module of legal writing was conducted by an invited specialist. In addition, following an initiative of the Training Centre, a new module on how to manage emotions, difficult conversations and conflict situations was developed and held. The training was conducted by a specialist invited by the Training Centre.

The training course was conducted in five groups. 224 individuals participated in the trainings, including 109 (48.66%) women and 115 (51.34%) men.

## **Working Meetings with DEC Officials**

On August 3-7, a training workshop for DEC Chairpersons and Secretaries was held at the CEC. The workshop was conducted by officials from Legal, Registration and Administrative, Financial, HR Management and Elections Processes Management Departments. The working meetings aimed to improve internal communication between the CEC and DEC, to facilitate uniform practices, to reduce potential risks related to the work of DEC and to increase capacity of permanent DEC members. The participants reviewed the following topics: amendments to the Organic Law of Georgia “Election Code of Georgia”; “Management of Election Processes” – presentation of a new module for trainings of DEC members; issues related to labor relations and incompatibility of interests of elected DEC members; record keeping; online registration process and effective financial administration.

141 members from 74 DEC participated in the workshop, including 88 (62.41%) women and 53 (37.59%) men.



## **Training in Communication with Media**

On September 20, training in “Communication with Media” was held for DEC officials at the CEC. The training was conducted by a project manager from the International Foundation for Electoral Systems (IFES). Topics included information on TV interviews, effective public speaking and relation with media.

## **Working Meeting with DEC Chairpersons and Lawyers**

On October 1-7, the CEC held working meetings for DEC Chairpersons and lawyers on electoral issues at the CEC and six regions. Officials of the CEC Legal Department introduced the following issues to Chairpersons of DEC and lawyers: electoral disputes on E-day, uniform practice of using disciplinary penalties, use of administrative resources, recommendations related to management of complaints’ registry and updates of election legislation.

The working meetings were held with participation of Chairpersons of 73 DEC, Commission lawyers and coordinators of the Election Administration.

## **Training of PEC Members**

From September 30 to October 23, 181 trainers conducted trainings at four stages for PEC members.

**I Stage of Trainings (September 30 – October 2)** – Tailored training program for PEC officials covered the following topics: PEC activities before election day; organizational, supervisory and responsive duties of PEC officials in terms of election operations management on election day; rights and responsibilities of individuals authorised to be present at the polling stations; protection of personal data of voters; communication/coordination with DEC; summarization of voting results at PECs and filling in a summary protocol on voting results. PEC members also reviewed a specially created video film and the instructions related to electoral participation of voters with disabilities. Training methodology involved various approaches, including role plays.

The trainings were monitored by 66 observers of two international and nine domestic observer organizations.

A total of 10 911 individuals were registered to attend the training. In total, the number of attendees was 9 663, including 7 259 (75.12%) women and 2 404 (24.88%) men. Attendance coefficient was 89%.

**II Stage of Trainings (October 3-11)** – This stage was aiming to train the remaining members of PECs (nine members) on the following issues: opening an election precinct and allocation of functions among PEC members through casting lots; activities of PEC members during the voting process; protection of personal data of voters; rights of individuals authorized to be present at the polling station; activities of PEC members in the processes of closing election precincts and counting votes; summarizing voting results at PECs. PEC members also reviewed a specially created video film and the instructions related to electoral participation of voters with disabilities. Training methodology involved various approaches, role plays, among the others.

The trainings were monitored by 67 observers of two international and seven domestic observer organizations.

A total of 32 246 individuals were registered to attend the training. In total, the number of attendees was 25 355, including 19 319 (76%) women and 6 036 (24%) men. Attendance coefficient was 79%.

**III Stage of Trainings (October 12-14)** – This stage was aiming to train PEC officials on the following issues: PEC competence in relation with voters' lists; organizational functions of PEC officials while opening polling stations; supervision functions of PEC officials in voting process and response measures; organizational functions of PEC officials in the course of closing polling stations; supervision functions of PEC officials while counting votes and response measures; competence of PEC officials in the processes of drawing up voting results, summary protocols, and transferring documentation to DEC; applications/complaints related with voting day. Training methodology involved various approaches, including role plays.

The trainings were monitored by observers of one international and five domestic observer organizations.

A total of 10 911 individuals were registered to attend the training. In total, the number of attendees was 9 478, including 7 129 (75%) women and 2 349 (25%) men. Attendance coefficient was 87%.

**IV Stage of Trainings (October 18-23)** – This stage was aiming to train all members of PECs. PEC members role-played processes of a voting day, namely: election day procedures from 07:00 a.m. till 08:00 p.m.; activities related to closing a polling station and counting votes; practical exercise of drawing up a summary protocol on voting results. The participants acquainted themselves with regulations related to recording on Election Day and mechanisms of ensuring election safety.

A total of 43 257 individuals were registered to attend the training. In total, the number of attendees was 32 519, including 24 892 (77%) women and 7 627 (23%) men. Attendance coefficient was 75%.

**Trainings of Additional Stage (October 15-16)** – This stage was aiming to train replaced (new) members of PECs, as well as the members who were unable to attend scheduled trainings. The following key topics were covered within the framework of the specialized training program: opening an election precinct and allocating functions among PEC members through casting lots; activities of PEC members during the voting process to ensure that voters exercise their suffrage; protection of personal data of voters; rights of individuals authorized to be present at the polling station; activities of PEC members in the processes of closing election precincts and counting votes; summarizing voting results at PECs. The training was delivered via a combined methodology, that included role plays among participants. PEC members acquainted themselves with the issues related to PWD voters' participation in elections via video footage and relevant guidance.

A total of 7 216 individuals were registered to attend the training. In total, the number of attendees was 3 453, including 2 316 (67%) women and 1 137 (33%) men. Attendance coefficient was 48%.

**Trainings of Members of the PECs Established under Exceptional Circumstances (October 21-23)** – These trainings were aiming to train all members of the PECs established under exceptional circumstances. The participants reviewed the following issues: opening an election precinct and procedures before starting a voting process; activities of PEC members during the voting process to ensure that voters exercise their suffrage; protection of personal data of voters; rights of individuals authorized to be present at the polling station; communication/coordination with DECs; activities of PEC members while closing election precincts; transferring electoral documentation and inventory to the main Precinct Election Commission; applications/complaints on the E-Day. The trainings were delivered via a combined methodology, that included role plays among the participants.

A total of 122 individuals were registered to attend the training. In total, the number of attendees was 101, including 66 (65%) women and 35 (35%) men. Attendance coefficient was 83%.

## Trainings of Members of the Special Groups

On October 22, the Training Centre conducted a training for members of the special groups who later administered the Presidential Election at Bagrami and Mazar-i-Sharif election precincts in Afghanistan. The training participants reviewed the following issues: PEC activities prior to the E-Day (setting up a polling station, rules of managing electoral documents); activities of precinct election commissions on the polling day (opening a polling station and procedures to be performed before voting starts, the voting process, closing a polling station, sealing electoral documentation); regulations of photo/video shooting of the polling process; counting ballot papers and drawing up a summary protocol of voting results. The training was delivered via a combined methodology, that included role plays among the participants.

The total number of participants was 23. There were 14 attendees, including 4 (28.57%) women and 10 (72.43%) men. Attendance coefficient was 61%.

For the Second Round of the Presidential Elections, two-stage trainings of PEC members (including 11 PECs established under exceptional circumstances) were held.

**I Stage of Trainings (November 20-22)** – This stage was aiming to train PEC officials (Chairperson, Deputy Chairperson, Secretary). PEC officials were informed on process of counting votes, drawing up a summary protocol on elections results, rule of sealing electoral documentation, judicial mechanisms to review applications/complaints of the E-Day and keeping a log-book on E-Day. The Trainings were based on practical methodology. 64 observers of seven domestic and international observer organizations<sup>20</sup> attended the training sessions.

The total number of participants was 10 919. There were 9228 attendees, including 6 898 (75%) women and 2 330 (25%) men. Attendance coefficient was 85%.

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20 OSCE Office of Democratic Institutions and Human Rights (OSCE/ODIHR); Youth Center - Our Generation 1921; Institutional Development and Monitoring Center; Union "21 Century"; Center of Development and Democracy; Georgia's Democratic Principles and Human Rights Union; International Center for Democratic Initiatives; Georgian Professional Educational and Qualification Staff Trade Union of Workers and Students.

**II Stage of Trainings (November 23-25)** – During this stage, nine members of each PEC were trained. The training participants reviewed the following issues: allocation/implementation of functions among PEC members; examination of data by registrars; organization/implementation of the process of counting votes; rule of sealing electoral documentation. The Trainings were based on practical methodology. 44 observers of seven domestic and international observer organizations<sup>21</sup> attended the training sessions.

The total number of participants was 32 819. There were 21 634 attendees, including 16 522 (76%) women and 5 112 (24%) men. Attendance coefficient was 66%.

### **Distance Training Program**

For the Presidential Election, the CEC Training Centre developed a distance training program and uploaded it on its website. The program aimed at informing electoral stakeholders on polling day procedures and rules of operation of precinct election commissions. The program included test assignments.

### **Manuals and Training Materials**

For the Presidential Election, the Training Centre developed manuals and visual materials for electoral stakeholders and DEC and PEC members. In cooperation with the International Foundation for Electoral Systems (IFES), the Training Centre translated the materials into Armenian and Azerbaijani languages and also into English for representatives of international observer organizations. For the list of manuals and visual materials, see Annex 5.

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21 Observer organizations: OSCE Office of Democratic Institutions and Human Rights (OSCE/ODIHR); Youth Center – Our Generation 1921; Institutional Development and Monitoring Center; Union “21 Century”; Initiative for Civil Society; Georgia’s Democratic Principles and Human Rights Union; International Center for Democratic Initiatives; Georgian Professional Educational and Qualification Staff Trade Union of Workers and Students.

## I.IV Election Registration

### Registration/Deregistration of Electoral Subjects

For the Presidential Election, 46 applications for candidate registration were submitted to the CEC Chairperson, including 20 applications submitted by parties and 26 – by initiative groups of voters<sup>22</sup>. It is worth noting, that the CEC issued Decree and allowed parties that were registered (according to the procedures prescribed by the law) for October 8, 2016 Parliamentary and/or October 21, 2017 Municipal Elections to nominate candidates in addition to those parties, whose registration had been later cancelled by an ordinance of the CEC Chairperson<sup>23</sup>.

By September 18 – the deadline for submitting lists of signatures of presidential candidates' supporters – 25 electoral subjects submitted the lists, including 19 parties and six initiative groups of voters. Prior to September 28, based on the conclusion of a relevant agency, the CEC Chairperson registered 25 presidential candidates, including 19 nominated by parties and six – nominated by initiative groups of voters.

Requests of 21 individuals to be registered as presidential candidates were denied – based on different legal basis. In one case, an initiative group of voters did not file an application within the timeframe prescribed by the law to correct an error in the documents submitted for registration.

The party “Ilia Martali’s Society” was denied a right to run in the elections and nominate a candidate because it was not registered in the registry of citizens’ political unions (parties) maintained by the National Agency of Public Registry of the Ministry of Justice. The party status was terminated hence, it did not have a right to nominate a presidential candidate. 19 initiative groups of voters did not submit lists of signatures of supporters within the timeframe prescribed by the law and were denied candidate registration. None of the CEC Chairperson’s decisions to refuse registration were appealed. For the list of presidential candidates registered for the presidential elections and the list of candidates, who were refused registration, see Annex 6.

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22 For the list of those electoral subjects/initiative groups of voters who nominated presidential candidates to the CEC, see the link <http://cesko.ge/res/docs/20180918130439KandidatebiPrez2018GEO.pdf> .

23 August 13, 2018 CEC Ordinance №42/2018

## Assignment of Sequence Numbers to Electoral Subjects/Presidential Candidates

On September 10, on the earliest date permitted by the election legislation, the CEC held the process of casting lots and assigned sequence numbers to presidential candidates nominated by registered political parties and initiative groups of voters<sup>24</sup>. 34 candidates nominated by electoral subjects were assigned electoral numbers based on casting of lots, while candidates nominated by 10 electoral subjects received electoral numbers based on their written requests, as prescribed by the law.

## Online Registration Program

For the Presidential Election, the CEC increased the capacity of the online registration program. In addition to registration of party appointed proxies of electoral subjects and party members at all levels of election commissions, registered domestic observer organizations could also submit applications to appoint their observers and register them online.

The CEC approved rules and terms<sup>25</sup> in relation to submission of applications and registration via online. The above rules and terms were defined for parties to appoint commission members, for parties/electoral blocs – to appoint their representatives and for domestic observer organizations – to register their observers. The CEC also conducted trainings on how to use the online registration program for 24 domestic observer organizations and 150 members of 73 DEC.

After posting a written notice electronically that the documentation presented by electoral subjects for registration did not comply with legal requirements, the electoral subjects eliminated deficiencies through the online registration program. Besides, with the help of the program, the electoral subjects acquainted with the documentation submitted to the CEC by themselves, legal acts adopted by the CEC and information on the planned election activities.

It is worth to be noted, that for the Election of President of Georgia, 19 parties appointed 1 354 representatives at the CEC and DEC and 62 502 representatives – at the PECs through the above online registration program. 59 domestic observer organizations out of 62 (registered at the CEC) used the program and appointed 47 960 observers in election commissions at all levels. Four authorized parties appointed 22 132 members at DEC and PEC through the online registration program.

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24 September 10, 2018 CEC Ordinance №235/2018

25 March 17, 2018 CEC ordinance №21/2018

## Registration of Proxies of Electoral Subjects

For the First Round of the Elections, based on the ordinances of the CEC Chairperson and the CEC Secretary, 1 517 proxies of 25 electoral subjects were registered at the CEC and DEC, including 1 344 proxies nominated by 19 parties, 152 proxies nominated by six initiative groups of voters and 21 representatives appointed by five presidential candidates. Based on the ordinance of DEC Secretary, 81 620 proxies of 25 electoral subjects were registered at the PECs, including 62 502 proxies appointed by parties via online, 7 135 proxies nominated by initiative groups of voters, and 11 983 proxies appointed by presidential candidates. 382 representatives were appointed at the polling stations abroad. Of these, 370 representatives were appointed by 13 parties and 12 were registered by four presidential candidates.

By the CEC decision, authority was extended to proxies of the electoral subjects participating in the Second Round of the Elections until the deadline of appealing the Second Round results.

The electoral subjects participating in the Second Round of the Elections, appointed 266 proxies at the CEC and DEC, including 79 proxies nominated by two parties, 84 proxies nominated by an initiative group of voters and 103 proxies appointed by two presidential candidates. 55 representatives were appointed at the polling stations abroad. Of these, 30 representatives were appointed by one party, 13 were nominated by an initiative group of voters and 12 were registered by a presidential candidate.

## Registration of International and Domestic Observer Organizations

For the First Round of the Elections, with the purpose of observing elections, 1 163 observers<sup>26</sup> of 58 international organizations registered at the CEC, including 120 observers of embassies of 10 countries, 981 representatives of 24 international observer organizations and 62 observers of election administrations of 24 countries.

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26 For the list of international observer organizations, see the link: <http://cesko.ge/geo/list/show/114190-2018-tslis-28-oqtombris-saqartvelos-prezidentis-archevnebisvis-tseskoshi-registrirebuli-saertashoriso-damkvirvebeli-organizatsiebi>.



By the CEC decision, authority was extended to observer organizations registered at the CEC and their registered observers until the deadline of appealing the Second Round results.

For the Second Round of the Elections, 1 329 observers of 58 international organizations were registered at the CEC, including 175 observers of embassies of 10 countries, 1 090 representatives of 24 international observer organizations and 64 observers of election administrations of 24 countries.

For the First Round of the Elections, 21 882 observers<sup>27</sup> of 62 local observer organizations were registered at the CEC. Of these, 59 organizations used the online registration program and appointed 21 848 observers at all levels of election commissions. 149 observers of 11 local observer organizations were registered at DECs.

For the Second Round of the Elections, 59 local observer organizations (registered at the CEC) out of 62 used the online registration program and appointed 47 960 observers at all levels of election commissions. 349 observers of 11 local observer organizations were registered at DECs.

### **Accreditation of Representatives of Press and Mass Media<sup>28</sup>**

For the First Round of the Elections, 1 957 representatives of 95 press and mass media were accredited at the CEC and 153 representatives of 20 media outlets – at DECs.

Accreditation of representatives of the media organizations accredited at the CEC was extended till the expiration of the deadline for announcing the final results of the Second Round.

For the Second Round of the Elections, 2 250 representatives of 95 press and mass media were accredited at the CEC and 156 representatives of 20 media outlets – at DECs.

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27 For the list of domestic observer organizations, see the link: <http://cesko.ge/geo/list/show/114125-2018-tslis-28-oqtombris-saqartvelos-prezidentis-archevnebisvis-tseskoshi-registrirebuli-adgilobrivi-damkvirvebeli-organizatsiebi>.

28 For the list of media organizations registered at the CEC, see the link: <http://cesko.ge/geo/list/show/114273-2018-tslis-28-oqtombris-saqartvelos-prezidentis-archevnebisvis-tseskoshi-registrirebuli-media-organizatsiebi>.

## I.V Unified List of Voters

According to the paragraph 5, Article 31 of the Organic Law of Georgia “Election Code of Georgia”, the CEC processed the data provided by: Public Services Development Agency (PSDA) of the Ministry of Justice of Georgia, Ministry of Internally Displaced Persons from Occupied Territories, Labor, Health and Social Protection, Ministry of Defense of Georgia, Ministry of Internal Affairs of Georgia, Ministry of Foreign Affairs of Georgia, Special Penitentiary Service of the Ministry of Justice of Georgia, State Security Service of Georgia, Intelligence Service of Georgia, Special State Protection Service of Georgia, Social Services Agency and other relevant agencies.

In accordance with the legislative amendments introduced in 2018, a temporary rule for participation in elections was defined for deregistered voters, voters whose registration expired and who were registered without indication of an address. Deregistered voters and voters with expired registration were included in the voters’ list based on the address of their last registration or an actual place of residence; voters registered without an indication of an address – based on their actual place of residence as registered in the PSDA database. The CEC held a news briefing to inform voters about these legislative amendments.

For the First Round of the Elections, a total of 3 518 877 persons were registered in the Unified List of Voters, including 1 889 903 (54%) women and 1 628 974 (46%) men. 14 795 citizens who were registered on address abroad in compliance with the Georgian legislation, were registered to participate in the elections held in foreign countries. For the Second Round of the Elections, a total of 3 528 658 persons were registered in the Unified List of Voters, including 1 895 109 (54%) women and 1 633 549 (46%) men. 14 928 citizens who were registered on address abroad in compliance with the Georgian legislation, were registered to participate in the elections held in foreign countries.

After processing the data, the version of the updated Unified List of Voters, defined for public information, was available for the parties, initiative groups of voters, observer organizations (determined by the election legislation) and voters, who had passed the election registration.

### Checking Personal and Family Data in the Unified List of Voters

During the First and Second Rounds of the Elections, voters checked their and their families’ data in the Unified List of Voters as well as location of polling stations using services offered by the CEC on 1 817 261 occasions. 1 778 705 occasions were related to the CEC web-site voters.cec.gov.ge, 17 439 – to quick payment terminal and 21 117 - to Android and iOS apps.

## I.VI Electoral and Citizen Education Programs

In 2018, the CEC and the Training Centre conducted six educational programs with participation of 9 047 individuals. The training courses were delivered by specially trained DEC members and election administration trainers.

### **Educational-Informational Program “Elections and Young Voter”**

The CEC and the Training Centre in cooperation with the Ministry of Education, Science, Culture and Sports of Georgia, conducted informational/educational program “Elections and Young Voter” to increase electoral awareness and civic duty of young generation. XI-XII grade students of public schools studied the following subjects: history of elections and modern times, elections and democracy, the Election Administration and voters, electoral stakeholders. At the end of the course, the participants conducted mock elections and selected a winner slogan to promote protection of environment.

The project was implemented at 108 public schools of 5 self-governing cities with participation of 1 857 young persons, including 1 219 (66%) female and 638 (34%) male students.

### **Seminars at Universities “Informed Young Voter”**

Within the framework of memorandum signed with universities and in order to raise civic awareness and facilitate active engagement of young voters in the electoral processes, the CEC and the Training Centre implemented a two-stage project “Informed Young Voter”. During the course, the students covered the following topics: elections and their importance for the country’s democratic transition, international commitments and principles, importance of voters in electoral processes of the Election of President of Georgia, electoral stakeholders and their role in the elections.

The project was implemented at 12 universities<sup>29</sup> of the capital city and different regions with participation of 701 students, including 523 (77%) female and 178 (23%) male students.

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29 The program was implemented at 12 universities: Guram Tavartkiladze Teaching University, Gori State Teaching University, Kutaisi Akaki Tsereteli State University, East European University, Grigol Robakidze State University, Sulkhan-Saba Orbeliani Teaching University, Samtskhe-Javakheti State University, Caucasus International University, Batumi Shota Rustaveli State University, Sokhumi State University, Davit Agmashenebeli University of Georgia, Iakob Gogebashvili Telavi State University.

## Learning Course “Election Law”

The CEC and the Training Centre conducted an educational program in election law for students of law schools, legal, social sciences, business and law, arts and sciences faculties of partner higher education institutions. The program aimed to increase the students’ professional education in election law as well as their practical skills and civic awareness. The Training Centre prepared an additional manual, collection of practical exercises and electronic presentations.

The students studied the following topics: concept of elections, types of elections and election periodicity, electoral systems, sources and principles of Georgia’s electoral law, electoral processes and electoral processes management body, competences and rules of Georgia’s election administration, electoral stakeholders, voter registration, pre-election campaign (agitation), informational coverage of pre-election campaign, funding of elections, voting time and location, opening polling stations, procedures to be performed before voting, voting process, closing polling stations, summarization of voting results, summarization of voting and election results, electoral disputes, elections of President of Georgia, elections of Parliament of Georgia, elections of Supreme Council of Adjara Autonomous Republic, elections of representative body of self-governing cities and self-governing communities – Sakrebulo, elections of mayors of self-governing cities (Gangebeli of self-governing community), referendum, plebiscite.

The project was implemented at 9 universities<sup>30</sup> with participation of 338 students, including 201 (59%) female and 137 (41%) male students.

## Educational Project “Electoral Development School”

The CEC and the Training Centre, with support of the Council of Europe (CoE) and the International Foundation for Electoral Systems (IFES), implemented another stage of project “Electoral Development School” in Tbilisi and 23 other municipalities. The 10-day course was offered to young citizens aged 18-24 at 25 “Electoral Development Schools”. They studied the following topics: electoral systems, the Election Administration, 1919 Elections of the Constituent Assembly, principles of democratic elections, elected bodies in Georgia, electoral stakeholders, transparency and accessibility of elections and gender equality.

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30 Gori State Teaching University, Iakob Gogebashvili Telavi State University, Guram Tavartkiladze Teaching University, Caucasus International University, Samtskhe-Javakheti State University, Batumi Shota Rustaveli State University, Kutaisi Akaki Tsereteli State University, Ilia State University, Grigol Robakidze State University “ALMA MATER.”

33 successful graduates of the program were employed by the Election Processes Management Department of the CEC for two months. 10 of them received practical knowledge and electoral experience at DEC in Tbilisi and 23 – in other DECs.

25 projects of “Electoral Development School” were implemented in Tbilisi and 23 municipalities<sup>31</sup>, including the regions densely populated by ethnic minorities and internally displaced people, also, in the regions/ municipalities at the borders. 472 young persons participated in the course, including 311 (66%) women and 161 (34%) men.

### **Educational Project “Election Administrator’s Course”**

The CEC and the Training Centre implemented a project “Election Administrator’s Course” under a renewed concept that envisaged conducting tailored programs. The program aimed to raise civic awareness on electoral issues as well as to prepare qualified human resources for the Election Administration. For potential PEC membership, participants studied the following topics: procedures to be implemented before voting, voting process, closing of a polling station, procedures to be implemented before opening a ballot box, opening of a ballot box, procedures to be performed before drawing up a summary protocol on voting results, drawing up a summary protocol on voting results, publicity of a summary protocol.

For the first time this year, the tailored program was offered to potential DEC lawyers, who studied the following topics: reasons for electoral disputes, identification of procedural risks at polling stations during the election day, administrative proceedings, organization and conduct of DEC sessions, preparation of decisions of DEC/DEC Chairperson on electoral disputes, a form of a statement of defense and other information.

The project “Election Administrator’s Course” was implemented at 73 DEC in Tbilisi and all the municipalities throughout Georgia. A total of 5 551 individuals participated in the course, including 4 470 (81%) women and 1 081 (19%) men. The project “Election Administrator’s Course” for potential lawyers was implemented in Tbilisi with participation of 128 individuals, including 77 (60%) women and 51 (40%) men.

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31 Tbilisi, Gurjaani, Sighnaghi, Telavi, Akhmeta, Rustavi, Gardabani, Marneuli, Dusheti, Gori, Akhlagori (Tserovani IDP Settlement), Borjomi, Akhaltsikhe, Ambrolauri, Sachkhere, Zestaponi, Kutaisi, Samtredia, Ozurgeti, Senaki, Zugdidi, Poti, Batumi and Kobuleti.

## **I.VII Promoting Inclusive Electoral Environment**

### **Ethnic Minorities**

For the First and Second Rounds of the Presidential Elections, 346 polling stations were established in 12 electoral districts in the regions densely populated by ethnic minorities throughout Georgia. 209 precincts were Georgian - Azerbaijani, 133 – Georgian-Armenian and four - Georgian-Armenian-Azerbaijani.

All informational videos prepared by the CEC - including the video on the services provided - as well as election materials and manuals for PEC members were translated into Azerbaijani and Armenian languages. Ethnic minority voters could receive election-related information through the CEC Call Center from Azerbaijani and Armenian speaking operators. They could also check their data in the unified voters' list via the CEC website, a tablet, a mobile phone and quick payment terminals.

During the election period, the CEC representatives held meetings with ethnic minority women: with Azerbaijani women in the village Kapanakhchi, Marneuli district, and with Armenian women in the village Ninotsminda. They were informed on the importance of women involvement in election processes, availability of information at the CEC Call Center in Azerbaijani and Armenian languages, election procedures and accessibility of electoral documentation.

### **Meeting with the OSCE Higher Commissioner on National Minorities**

On September 18, the CEC officials held a meeting with the OSCE Higher Commissioner on National Minorities and other representatives of the delegation. The CEC Chairperson informed them on the activities of supporting inclusive electoral environment implemented by the Election Administration for the national minorities, namely: information campaign, educational projects, available services on the polling day and accessibility of election documentation in Azerbaijani and Armenian languages for PEC members.

### **Voters with Disabilities**

For the Presidential Elections, the CEC updated the training module “Etiquette of Communicating and the Protection of Behavioural Norms in Relation with Persons with Disabilities”. It was the first time, that based on this module, a video footage was prepared with participation of blind, visually impaired, deaf, mobility impaired voters (wheel-chair users), voters missing upper limbs and beneficiaries of support. The Training Centre used footage during the preparation of PEC members.

The CEC website was fully adapted for blind and visually impaired voters and the Training Centre website – for blind voters. Information on electoral subjects and candidates registered for the elections, voting procedures, checking personal data in the Unified List of Voters as well as adapted (with simple adaptation/wheelchair ramp) polling stations was posted on the website.

Operators of the Call Center provided information on election issues to deaf and hearing impaired voters in sign language through a video call.

All informational videos prepared by the CEC were accompanied by sign language and broadcast by national and regional broadcasters.

The CEC hired three persons with disabilities to work as the Call Center operators. They had undergone intensive trainings and had raised qualification on election issues. Also, two PWDs were hired at two DEC, one PWD – at DEC as a temporary member, 19 PWDs - at PECs.

### **Statistics of Electoral Participation of PWDs**

For the Election of President of Georgia (First and Second Rounds), the CEC processed the statistics of electoral participation of PWDs.

In total, 3 041 PWDs participated in the First Round, including: 1 922 visually impaired voters (using a magnifying sheet), 385 blind voters, 283 recipients of psychological and social support, 226 mobility impaired (wheel-chair users) and 225 deaf/hearing impaired voters. Apart from that, 1 277 PWDs used a mobile box.

In total, 3 543 PWDs participated in the Second Round, including: 2 071 visually impaired voters (using a magnifying sheet), 497 blind voters, 368 recipients of psychological and social support, 301 mobility impaired (wheel-chair users) and 306 deaf/hearing impaired voters. 2 024 PWDs used a mobile box.

### **Meetings on PWD Issues**

On October 17, a meeting was held at the CEC with members of the permanent group working on PWD issues. The CEC representatives introduced to the participants the results of monitoring of adapted polling stations and services offered to PWDs at precincts on the E-Day. The group members learned how to give information to PWDs and how important it was to consider PWD issues while raising qualification of the Administration employees and equipping polling stations. The group members made their recommendations.

On September 25, the CEC representatives held a meeting with deaf and hearing-impaired voters at the Union of the Deaf of Georgia. The meeting participants were informed on the video-call service at the CEC Call Center and checking personal data in the Unified Voters List. Besides, mock elections were held within the framework of the meeting.

## Ensuring Gender Equality

### **Processing Electoral Information in Gender Perspective**

For the Election of President of Georgia (First and Second Rounds), the CEC processed gender statistics on the following issues: voters registered in the Unified Voters List, turnout of the voters in the list, voters participating in the elections, candidates nominated by electoral subjects, observers, representatives of media and electoral subjects, composition of the election administration (the CEC, electoral district, electoral precinct). The CEC posted all this information in the banner “Gender Statistics” in Georgian and English languages on the CEC website.

### **Considering and Supporting Gender Equality Issues during Grants Competitions**

According to the gender equality policy document of the Election Administration, one of the priority areas for a grants competition announced on April 16 was supporting participation of vulnerable groups and women in the Presidential Elections. Four projects were funded under the call with a total amount of 72 774.4 GEL.



## **I.VIII Cooperation with Electoral Stakeholders**

### **Increasing Electoral Capacity of Political Parties**

With the aim to support electoral capacity building of political party representatives and based on the decision of the grants commission, the Training Centre funded 15 local non-governmental organizations with the total amount of 1 414 247.5 GEL. Party representatives received trainings on the following topics: party structure, management and rights, political culture and elections, debates and election ethics, equal rights of parties and candidates in election processes, mechanisms of public relations, party role in ensuring safe electoral environment, intra-party mechanisms for increasing women's participation, personnel and volunteer management.

As an in-kind contribution, the Training Centre conducted trainings on the following modules: rules of procedure of the Election Administration, organization of elections and Election Day, basis and techniques of application/complaint drafting. The Training Centre also supported the trainings with interpretation in sign language.

A total of 1 858 representatives of 44 parties (18 qualified and 26 non-qualified parties) participated in the project.

### **Meeting with Electoral Subjects on Pre-Election Debates and Airtime**

On September 26, following a request from the Georgian Public Broadcaster (GPB), the CEC – as a neutral and independent side – organized a meeting with all registered presidential candidates and their representatives to discuss candidate participation on the GPB. The electoral subjects received information on participation in pre-election debates organized by the GPB Channel 1 as well as the airtime allocated. The sequence of the debates was decided through casting lots.

### **Educational/Informational Meeting with Representatives of Electoral Subjects**

On October 23-25, with support of the International Foundation for Electoral Systems (IFES), the CEC and the Training Centre conducted an educational/informational meeting with parties/initiative groups and representatives of presidential candidates registered for the Election of President of Georgia. Within the framework of the meeting, the participants acquainted themselves with updates of election legislation and reviewed the following issues: Election Day and management of electoral operations, rights of electoral stakeholders, basis and techniques of application/complaint drafting on Election Day, protection of personal data of voters and summarization of voting results.

Representatives of the International Foundation for Electoral Systems (IFES), the Academy of the Ministry of Internal Affairs of Georgia and the Training Centre introduced to the participants legislative mechanisms of ensuring safe electoral environment and international standards of election safety.

47 representatives of 14 electoral subjects participated in the educational/informational meeting, including 26 (49%) women and 23 (51%) men.

### **Trainings for Representatives of Local Self-Government Bodies and Regional Administrations**

Between August 24 and September 5, the CEC and the Training Centre conducted trainings on “Role of Local Self-Government Bodies in Election Processes and Prohibition against Use of Administrative Resources”. The training covered the following topics: the role of municipal bodies in election processes, election credibility and role of civil servants (restrictions applied to civil servants), prohibition against use of public office, prohibition against use of administrative resources and budgetary funds.

A total of 174 individuals of representative bodies of all municipalities – Sakrebulo, executive bodies – Mayor’s Offices and regional administrations participated in the trainings, including 105 (60.34%) women and (39.66%) 69 men.

### **Working Meeting with Central State Bodies**

On September 6 and 7, the CEC and the Training Centre conducted a working meeting with representatives of the Secretariat of the Inter-Agency Commission of the Ministry of Justice of Georgia and heads of structural units working on legal issues from the following bodies: executive bodies, state sub-agencies, State Audit Office, Office of Prosecutor of Georgia and State Security Services. The meeting participants reviewed the issues: administrative resources, prohibition against use of budgetary funds and rules applicable to participation of civil servants in pre-election agitation. Representatives of the Secretariat of the Inter-Agency Commission of the Ministry of Justice of Georgia informed the other participants on activities and competence of the Secretariat.

### **Educational/Informational Meeting with Representatives of Local Observer Organizations**

On September 19 and 21, representatives of the Training Centre, the International Foundation for Electoral Systems (IFES) and Ministry of Internal Affairs presented amendments to election legislation to the representatives of local observer organizations registered for the Election of President of Georgia. The meeting participants reviewed the following issues: Election Day and management of electoral operations, rights of electoral stakeholders, basis and techniques of application/complaint drafting on Election Day, protection of personal data of voters, summarization of voting results, legislative mechanisms of ensuring safe electoral environment and international standards of election safety.

49 representatives of 27 local observer organizations participated in the educational/informational meeting, including 26 (53%) women and 23 (47%) men.

### **Working Meeting with Judges**

On September 22 and 23, the CEC together with the Supreme Court of Georgia and High Council of Justice and with co-funding and support from the International Foundation for Electoral Systems (IFES), conducted a working meeting with judges of administrative cases of common courts. The following issues were reviewed at the meeting: updates of the election legislation, administrative resources and use of personal social media for pre-election campaign, specific topics of the electoral disputes resolved at courts, importance of uniform practice and international experience in this regard.

### **Educational/Informational Course with Penitentiary Employees**

On October 15-16, the CEC Training Centre in cooperation with the Training Center of Penitentiary and Probation Service implemented an educational/informational course for penitentiary system workers. The participants reviewed the following issues: organization of electoral processes at prisons and probation facilities, placement of agitation materials and rules of informing accused/convicted persons eligible to vote, procedures of voting at a polling station and with a ballot box. The participants were given manuals elaborated by the CEC Training Centre and the Training Center of Penitentiary and Probation Service.

28 employees of penitentiary system covered the educational/informational course, including 7 (25%) women and 21 (75%) men.

### **Educational/Informational Meetings with Media Representatives**

On October 2-7, with support of the International Foundation for Electoral Systems (IFES), the CEC and the Training Centre conducted educational/informational meetings with representatives of central and regional media sources.

Within the framework of the meetings, the participants reviewed the following topics: updates of the election legislation, role of media in elections, Election Day and photo/video recording regulations, supporting inclusive electoral environment and gender equality, prohibition against use of administrative resources. Representatives of the International Foundation for Electoral Systems (IFES) and the Academy of the Ministry of Internal Affairs of Georgia introduced the following topics to journalists: international standards of election security, legislative mechanisms of ensuring secure electoral environment, international practices with regard to media coverage of elections and main schemes of coverage. The media representatives were given manuals elaborated by the Training Centre in relation with the Election of President of Georgia.

The meeting on October 4 was monitored by observers of the international observer organization – the National-Democratic Institute (NDI).

21 representatives of 19 central media organizations participated in the educational/informational meetings, including 18 (86%) women and 3 (14%) men. Also, 61 representatives of regional media, 25 TVs and radios, 26 print/online media participated in the workshop, including 44 (72%) women and 17 (28%) men.

### **Memorandum of Understanding between the CEC and the Ministry of Internal Affairs of Georgia**

On September 13, the CEC Chairperson and the Minister of Internal Affairs of Georgia signed a memorandum of understanding (MoU). The MoU was prepared in cooperation with the International Foundation for Electoral Systems (IFES) and with support of the United States Agency for International Development (USAID). The parties agreed to ensure safe, calm and free environment during the election day. Joint trainings and working meetings were planned to be conducted under the MoU.

### **Memorandum of Understanding between the Training Centre and the Academy of the Ministry of Internal Affairs of Georgia**

On September 27, Director of the Training Centre and the Rector of the Academy of the Ministry of Internal Affairs of Georgia signed a memorandum of understanding (MoU). The signatory parties agreed to develop an educational/informational program on electoral security for representatives of law-enforcement agencies and members of election commissions. Within the framework of the memorandum, the Training Centre and the MIA Academy offered educational/informational programs on electoral security to electoral stakeholders.

### **Educational/Informational Course “Elections and Security”**

On October 8-18, within the framework of the memorandum between the Training Centre and the Academy of the Ministry of Internal Affairs of Georgia, representatives of the Training Centre, the MIA Academy and the International Foundation for Electoral Systems (IFES) conducted an educational/informational course for law-enforcement agencies at the MIA Academy. During the course, the participants reviewed the following topics: concept of election security and international standards, identifying risks in relation with security during voting processes at a polling station, prevention of risks and effective communication between the Election Administration and law-enforcement agencies, response mechanisms to ensure safe and peaceful electoral environment, ensuring conduct of elections in a free and safe electoral environment by the Ministry of Internal Affairs of Georgia, guidelines (in line with the Code of Ethics of Police) for employees of the Ministry of Internal Affairs during elections, characterization of the offenses revealed during the pre-election period and elections, procedural norms (administrative and criminal) of response to these offenses.

The meeting was monitored by representatives of the Office for Democratic Institutions and Human Rights (OSCE/ODIHR).

The CEC Training Centre also developed an additional resource of information on electoral security issues – a distance learning program for policemen. The program was uploaded on the MIA Academy e-learning portal and the Training Centre website. About 8000 employees of criminal and patrol police studied the above course on-line.

The information-training course on election security was also conducted for representatives of local observer organizations, electoral subjects and the media.

The training module “Elections and Security” was covered by approximately 44 000 members of election commissions and 792 representatives of middle and high management of criminal and patrol police.

### **Meeting with the Monitoring Group that Observes Rule of Placing Agitation Materials in Penitentiary Institutions**

On October 19, a meeting was held at the CEC with members of the monitoring group that observes rule of placing agitation materials of electoral subjects in penitentiary institutions. Monitoring group was composed of representatives of local and international observer organizations and election subjects. Representatives of the CEC and the Penitentiary Department provided comprehensive information to the group on their authority and procedures of monitoring.

### **Memorandum of Understanding on Use of Administrative Resources**

On September 14, the CEC, the Inter-Agency Commission of Free and Fair Elections (IACFF), 14 local non-governmental organizations and six political parties<sup>32</sup> signed a memorandum of understanding. The signatory parties agreed on the common definition of Articles 45, 48 and 49 of the Organic Law of Georgia “Election Code of Georgia” and agreed to comply with definitions set in the MoU when engaging in administrative and court proceedings. The memorandum also specified a definition related to use of social networks for agitation. The MoU was developed in cooperation with the International Foundation for Electoral Systems (IFES).

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32 **Non-governmental organizations:** Transparency International – Georgia; Georgian Young Lawyers’ Association; International Society for Fair Elections and Democracy; United Public Movement Multinational Georgia; Development and Democracy Center; Public Defender; Civil Society and Democracy Development Center; Institutional Development and Monitoring Center; International Center for Democratic Initiatives; Georgian Professional Educational and Qualification Staff Trade Union of Workers and Students ; Barristers & Lawyers International Observatory; Human Rights Center; Unity for Civic Rights; Georgian Parliamentarians Society. Parties: Union of Recovery Justice, Voice of the People: The Lord Our Righteousness; European Georgia – Movement for Liberty; Industry will Save Georgia; United National Movement; Civil Platform – New Georgia; European Democrats.

## **Code of Conduct (Ethics) for Domestic Observer Organizations and the Election Administration of Georgia**

On October 1, the CEC and 30 domestic observer organizations signed the Code of Conduct (Ethics). The Code was developed for the Presidential Elections and envisaged agreement between the Election Administration and domestic observer organizations to adhere to professional and ethical norms. In order to ensure fair and transparent conduct of the 2018 Presidential Elections, the signatory parties agreed to adhere to the rule of law, be impartial and objective and be guided by internationally recognized electoral standards.

## **Presentation of “Principles of Ethics” of the Candidates Participating in the Presidential Elections**

On October 6, presentation of “Principles of Ethics” of the candidates participating in the Presidential Elections was held. Apart from candidates and their proxies, representatives of international organizations and diplomatic missions attended the presentation. The document was elaborated by the candidates participating in the Presidential Elections and their proxies with support of the Government of Switzerland and facilitated by the CEC. It was the first time in the history of Georgian elections, that agreement on Principles of Ethics was achieved among presidential candidates. The initiative was organized by the CEC.

The signatory parties agreed to act in line with the Georgian legislation, to adhere to the rule of law and be guided by the Georgian Constitution, law, principles of democratic governance and public interests, to implement their functions without discrimination on ethnic, religious, gender or other grounds, not to use hate speech, xenophobic or threatening expressions, to ensure peaceful electoral environment and not to resort to violence or incite violence. With regard to pre-election campaign, the parties also agreed on the following: not to interfere with their competitors’ campaign and spread of agitation materials, not to disseminate disinformation on other candidates on purpose, to run inclusive electoral campaign with equal possibilities of participation for women, youth and vulnerable (unprotected/less protected) groups, not to use administrative resources, not to try to bribe or frighten voters, to hold debates based on their program and plans and to refrain themselves from offending others<sup>33</sup>.

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33 For the “Principles of Ethics” of the candidates participating in the Presidential Elections of Georgia, see the link: <http://cesko.ge/res/docs/20181018130835.pdf>

## International Partnership

### **Meeting of the General Assembly of the Association of European Election Officials (ACEEEO) and 27th Annual International Conference**

On September 5-7, the CEC Chairperson and the Director of the Training Centre participated in the conference “Ensuring Confidentiality, Safety and Credibility of Elections” organized by the Association of European Election Officials (ACEEEO) and the Central Electoral Commission of the Republic of Lithuania. Tamar Zhvania informed the participants about the projects implemented by the Election Administration of Georgia with regard to increasing public confidence in elections.

On September 5, the CEC Chairperson participated in the working meeting of the Regional Electoral Law working group, organized by the Association of European Election Officials (ACEEEO), IFES and USAID. The meeting participants reviewed issues, challenges and future initiatives related to electoral disputes resolution and electoral law.

### **Annual Human Dimension Implementation Meeting (HDIM) of OSCE/ODIHR Participating States**

On September 10-21, the CEC Spokesperson participated in the annual Human Dimension Implementation Meeting (HDIM) of OSCE/ODIHR Participating States held in Poland. Ana Mikeladze presented at a session “Democratic Governance at National, Regional and Local Levels and Democratic Elections” and spoke about activities of the Election Administration of Georgia aimed at enabling inclusive electoral environment and services for voters with disabilities and ethnic minorities.

### **International Conference “Role of the Modern Technologies in Elections: Improvement of Standards, Public Trust”**

On November 1-2, Deputy Chairperson of the Central Election Commission (CEC) of Georgia - Giorgi Sharabidze and Advisor to Chairperson of the CEC - Tamaz Sharmanashvili participated in the international conference dedicated to the 25th Anniversary of the Central Election Commission of the Republic of Kazakhstan. The conference was called “Role of the Modern Technologies in Elections: Improvement of Standards, Public Trust”. Giorgi Sharabidze gave a presentation on the activities implemented by the Election Administration (EA) of Georgia aimed to boost voter confidence and the services offered to voters.

### **International Conference “Communication in Election Process and Transparency of Election Administration”**

On December 10, Head of the Public Relations Department of the Central Election Commission (CEC) of Georgia participated in the conference “Communication in Election Process and Transparency of Election Administration” that was held in Kiev, Ukraine. Ms. Ketevan Dangadze delivered a presentation about the communication strategy of the Election Administration of Georgia, its strategic priorities, effective communication with voters and electoral stakeholders, and the main communication channels. She also talked about the innovative projects and informational campaign of the CEC carried out throughout the country.



## Meetings Held at the CEC

### **Meeting with Staff Delegation of the US Congress**

On August 21, the CEC officials held a meeting with Staff Delegation of the US Congress. The CEC Chairperson informed the delegation members about activities implemented in preparation for the elections, educational projects, cooperation with international organizations and issues related to use of administrative resources.

### **Meeting with Representatives of International Donor Organizations and Diplomatic Corps**

On September 3, the CEC officials held a meeting with representatives of international donor organizations and diplomatic corps: IFES, NDI, IRI, USAID, UNDP and EU Delegations to Georgia as well as the British Embassy, Embassy of Netherlands and Embassy of the Switzerland. The CEC officials informed the meeting participants about the activities implemented during the pre-election period.

### **Meeting with Charge d’Affaires and Political Officer of the US Embassy to Georgia and USAID Mission Director**

On September 17, the CEC Chairperson and Deputy Chairperson held a meeting with Charge d’Affaires and Political Officer of the US Embassy to Georgia and USAID Mission Director. The CEC Chairperson informed the meeting participants about activities implemented during the pre-election period and ongoing work.

## Meetings with Delegations of Observation Missions

### **Meeting with NDI Pre-Election Assessment Mission**

On July 26, the CEC officials held a meeting with NDI Pre-election Assessment Mission and informed them about activities implemented for the Presidential Elections, educational projects and electoral services offered to voters and electoral stakeholders.

### **Meeting with NDI Long-Term Analysts’ Mission**

On September 19, the CEC officials conducted a meeting with representatives of NDI Long-term Analysts’ Mission. The Chairperson informed the long-term analysts about the process of preparation for the Presidential Elections, activities implemented by the Election Administration and ongoing events.

### **Meeting with Pre-Election Mission of the Parliamentary Assembly of the Council of Europe (PACE)**

On September 19, the CEC officials conducted a meeting with pre-election mission of the Parliamentary Assembly of the Council of Europe (PACE). The CEC Chairperson informed the delegation members about preparation for the Presidential Election, pre-election environment and other ongoing issues.



## **Meeting with the OSCE Office for Democratic Institutions and Human Rights (OSCE/ODIHR) Observation Mission**

On September 19, the CEC officials conducted a meeting with OSCE/ODIHR Presidential Elections Observation Mission. The CEC Chairperson informed the members of the delegation about the OSCE/ODIHR recommendations implemented by the Election Administration. The meeting participants discussed the pre-election environment in Georgia as well as the process of preparation for the Elections. The delegation members observed the process of verification of supporters' lists of the presidential candidates.

## **Meetings with Representatives of International Observation Missions**

On October 25, officials of the Central Election Commission (CEC) of Georgia held meetings with the representatives of delegation of the OSCE Parliamentary Assembly (OSCE PA), short-term observation mission of the International Republican Institute (IRI) and observation mission of the National Democratic Institute (NDI).

The CEC Chairperson noted that the Election Administration was ready to hold elections. She informed the participants about the process of printing ballot papers, registration of local and international observers, accreditation of media outlets, management of the electoral process, raising qualification of the Election Administration members, informational campaign of voters, inclusive election environment and capacity development of the online registration program.

## **Meetings with Members of the Sejm of Poland and the Senate of Poland**

On October 26, officials of the Central Election Commission (CEC) met members of the Sejm of Poland and the Senate of Poland. The CEC Chairperson informed the delegation representatives about organization of the Presidential Elections, capacity building of the Election Administration members, informational campaign of voters, inclusive election environment and upgrading of the online registration program. Tamar Zhvania also shared information with observers on the registration process of domestic and international observer organizations and accreditation of media representatives.

## **Meeting with Representatives of the International Foundation for Electoral Systems (IFES)**

On October 26, officials of the Central Election Commission (CEC) held a meeting with representatives of the International Foundation for Electoral Systems (IFES): Regional Director for Europe and Eurasia, Program Manager for Caucasus and Central Asia and Chief of Party of the IFES in Georgia. The CEC Chairperson introduced to the IFES representatives the activities of the Election Administration implemented for the Polling Day on October 28. She noted that the EA was ready to professionally conduct elections in the electoral environment accessible for everyone.

### **Presentation of Interim Report of the Presidential Elections of Georgia**

On October 19, the CEC Chairperson publicly presented the Interim Report on non-electoral and electoral activities implemented for the Presidential Elections of Georgia to about 80 representatives of local and international organizations, state agencies and the media. Also, on October 23, the CEC Chairperson presented the Interim Report to representatives of international organizations and diplomatic missions accredited in Georgia.

### **Meeting with Representatives of Election Administrations of Various Countries and International Organizations**

On October 27, the CEC Chairperson held a meeting with representatives of Election Administrations from 21 countries<sup>34</sup> and two international organizations. Traditionally, a day before elections, the CEC Chairperson informed international observers on the activities implemented by the Election Administration for the October 28, 2018 Presidential Elections and noted that the EA was ready to hold elections professionally and in line with the legislation.

### **Meeting with the Pre-Election Delegation of the National Democratic Institute (NDI)**

On November 26, the CEC Chairperson, Deputy Chairperson, CEC Spokesperson and Head of the CEC Legal Department hosted the pre-election delegation of the National Democratic Institute (NDI) that was led by Laurie S. Fulton, Member of NDI Board of Directors and former US Ambassador to Denmark and Per Eklund, former Head of the European Union Delegation to Georgia.

Tamar Zhvania shared with the delegation members information on the activities implemented by the CEC for the Second Round of the Elections and noted that the Election Administration was ready to conduct the Second Round in a democratic and transparent environment.

### **Meeting with Representatives of the Observation Mission of the OSCE Office for Democratic Institutions and Human Rights (ODIHR)**

On December 6, the Central Election Commission (CEC) officials held a meeting with representatives of the Observation Mission of the OSCE Office for Democratic Institutions and Human Rights (ODIHR): Head of the Mission, Deputy Head and electoral and legal analysts.

The meeting participants reviewed the dimensions and issues that might be reflected in the final report of the Observation Mission as recommendations. They also talked about challenges in electoral processes and ways to solve them.

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34 **Meeting participants:** Election Administrations of Austria, Azerbaijan, Belarus, Bulgaria, Croatia, Estonia, Jordan, Hungary, Latvia, Lithuania, Maldives, Mexico, Moldova, Poland, Kazakhstan, Kyrgyzstan, Korea, Romania, Slovenia, Turkey, and Ukraine; representatives of International Foundation for Electoral Systems (IFES) and The Delian Project.

## I.IX Grants Competitions

For the 2018 Presidential Election, based on the CEC ordinances, the Training Centre announced three grants competitions on February 8, April 16 and July 17. Under the decision of the Grants Competition Commission, the Training Centre funded 68 projects of local non-governmental organizations with a total funding of 2 381 571 GEL.

**For calls for proposals announced on February 8**, 62 applications were received. Based on the decision of the Grants Competition Commission<sup>35</sup>, the Training Centre awarded grants for 23 projects with a total amount of 1 653 018 GEL. The amount was allocated between priority areas determined<sup>36</sup> by the CEC as follows:

*Priority area 1:* Young voter and civic activism in public/political (electoral) processes. 44 applications were submitted for this call. Eight grant awards were issued with a total funding of 238 770.50 GEL.

*Priority area 2:* Increasing electoral capacity of political parties. 18 applications were submitted for this call. 15 grant awards were issued with a total funding of 1 414 247.50 GEL.

As an in-kind contribution to the grants projects, the Training Centre trained representatives of political parties.

**For call for proposals announced on April 16**, 64 applications were submitted. Based on the decision of the Grants Competition Commission, the Training Centre awarded grants to 29 projects with a total amount of 545 761 GEL. The amount was allocated between the priority areas determined<sup>37</sup> by the CEC as follows:

*Priority area 1:* Informing voters for the 2018 Presidential Elections. 11 grants were awarded to local non-governmental organizations for the call with a total funding of 208 156.5 GEL.

*Priority area 2:* Increasing electoral awareness and civic engagement of young voters for the 2018 Presidential Elections. 11 grants were awarded for the call with a total funding of 208 310.1 GEL.

*Priority area 3:* Supporting participation of women and vulnerable groups in the 2018 Presidential Elections. Seven grants were awarded for the call with a total funding of 129 294.4 GEL.

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35 The Grants Competition Commission is comprised of representatives of academia, international organizations, international non-governmental organizations and state agencies with relevant experience.

36 January 22, 2018 CEC Ordinance №9/2018

37 April 6, 2018 CEC Ordinance №93/2018

**For call for proposals announced on July 17,** under the decision of the Grants Competition Commission, the Training Centre awarded grants based on the following priority area identified<sup>38</sup> by the CEC:

*Competition theme:* Activities of local broadcaster in the process of informing voters and raising electoral awareness. 35 applications were received for the call, 16 grants were awarded with a total funding of 182 792 GEL.

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38 July 13, 2018 CEC Ordinance №149/2018

## I.X Information Campaign

For the Presidential Election, the CEC defined main priority areas for the information campaign. The areas involved informing voters and other electoral stakeholders and communication with media. The aim of the information campaign was to inform the citizens of Georgia both in the country and abroad on the activities of the Election Administration as well as services offered to the voters during the pre-election period and on the election day.

For the First Round of the Election of President of Georgia, the CEC prepared 15 TV and 10 radio ads that were broadcast by national and regional broadcasters, radio, as well as at five movie theatres. The CEC placed 63 advertising banners on the websites of national and regional information agencies and 17 outdoor banners. For the Second Round, the CEC prepared and posted two additional informational video footage.

To keep electoral stakeholders informed, the following permanent working groups (that are targeted) have been established at the CEC: Technical Working Group, working group on the issues of voters with disabilities, working group on ethnic minority issues and gender equality council. Within the framework of these working groups, the CEC informed domestic and international organizations as well as representatives of various state agencies about activities implemented by the CEC for the Presidential Election and certain updates.

The CEC published eight informational statements. Three of them were about attempted discreditation of the Election Administration and 10 were related to election registrations, about activities envisaged by the election schedule and timeframes.

The CEC published 174 press-releases and five newsletters about the ongoing activities of the Election Administration on its web-site and social network.

It is noteworthy, that during the Presidential Election, disinformation aimed at discreditation of the Election Administration was widely disseminated through the social network.

During the Elections, 37 news briefings were held at the CEC. Six of them were devoted to disinformation about the Election Administration and 15 were about various procedural issues (registration of voters, establishing DEC and PECs, procedures and timeframes of registration of candidates, printing ballot papers, photo/video recording regulations, rules of election participation of the voters living abroad) and 16 news briefings were dedicated to voting activities, voter turnout and preliminary results related to the E-Day (First and Second Rounds).

On October 27, a day before the Presidential Elections, the CEC Chairperson held a conclusive news briefing, where she informed the society that the Election Administration was ready to hold the elections with high professional standards and in line with the legislation. The CEC Chairperson called on voters to actively participate in the elections. She also called on all the electoral stakeholders to respect public interest, act with high sense of responsibility and adhere to the rule of law.

During the Elections, the CEC officials, Spokesperson and other CEC representatives made approximately 100 comments about election activities, procedures and other issues. 20 of them were response comments on false and unsubstantiated statements made about the Election Administration and the CEC Chairperson.

### **Information Campaign for Young Voters**

With an objective to develop electoral culture and stimulate young voters during the October 28, 2018 Presidential Elections, the Training Centre held an information campaign for the youth. In cooperation with 11 local non-governmental organizations awarded in the grant competition, the campaign was held for the youth aged 18-21 in Tbilisi, Kakheti, Kvemo Kartli, Shida Kartli, Mtskheta-Mtianeti, Samtskhe-Javakheti, Imereti, Racha-Lechkhumi, Kvemo Svaneti, Samegrelo-Zemo Svaneti, Guria and Adjara. The Training Centre representatives informed young voters on the offered electoral services, voting procedures and importance of electoral participation of ethnic minorities and PWDs. Besides, a mock voting was held for the young people.

### **Information Campaign “Talk to Voters”**

On 2018, information campaign “Talk to Voters” was run for citizens of Georgia living in the country as well as abroad. The campaign aimed to raise voter awareness with regard to the Election of President of Georgia, improving communication with the Election Administration and offered services.

The information campaign was run at two stages. During the first stage of the campaign (May-June) 335 members of 73 DECAs and about 400 volunteers held 263 meetings at municipality centers and places of public gathering. Also, Chairpersons of 73 DECAs organized 76 public meetings. The voters and stakeholders were informed on electoral rights, the Presidential Elections, electoral processes, history of elections and the Election Administration activities. 1 681 interested persons participated in the meetings at DECAs.

During the first stage of the campaign, information flyers were spread about the services offered by the Election Administration and the 100th anniversary of the First Democratic Elections.

In cooperation with the Ministry of Foreign Affairs of Georgia, the CEC Chairperson held meetings for the representatives of Georgian diaspora at Webster University, Athens, Greece, and the Center of Georgian Culture, Istanbul, Turkey. Tamar Zhvania informed the voters living abroad on the Georgian electoral systems, services available for them, Presidential Elections and the Election Administration. The events commemorated the 100th anniversary of founding the First Democratic Republic of Georgia. The CEC Chairperson presented a photo exhibition “History of the Georgian Elections”.

A special banner was placed on the CEC website that included important information for the Georgian citizens residing abroad. Within the framework of the campaign, an informational flyer and a video footage were prepared and posted with the assistance of the the Ministry of Foreign Affairs of Georgia (MFA).

The CEC posted a special video message of Tamar Zhvania, the CEC Chairperson, on the social network - Facebook and official web-sites of the CEC and the Ministry of Foreign Affairs of Georgia. In the above video message, she answered to the questions that were interesting for the voters living abroad.

In September and October, during the second stage of the campaign, representatives of the Election Administration held 97 promotional events in Tbilisi and regions. The campaign was called “Find yourself – Find your Polling Station” and aimed at checking voters’ personal data in the Unified Voters List. The EA representatives helped citizens to check their data and addresses of their polling stations using mobile phones, tablets and quick payment terminals, distributed informational flyers and other branded materials.

It was the first time this year, that in order to encourage participation of young voters, a new initiative was introduced within the framework of this campaign: voters participating for the first time received a letter from the CEC Chairperson sent to their registration address.

For the First and Second Rounds of Election of President of Georgia, representatives of the CEC and the Training Centre held 19 promotional events “Come to Elections”. Besides, open-air events “Election Umbrellas” were organized on the public holidays of Tbilisoba and Mtskhetoba. Within the framework of the campaign, mock elections were held and citizens placed symbolic cards “I am Active Citizen” in a ballot box.

## Innovative Offer to Young People

Within the framework of the campaign, the CEC offered an innovative service to young people to raise their electoral awareness. Special posters were placed with a quick response code (QR Code) at 24 higher education institutions in Tbilisi and regions. A banner for the youth was posted on the CEC website. After scanning the QR Code by a mobile application, young voters could get information on the following issues: Election of President of Georgia, election rights, voting procedures, online election library, history of Georgian elections, gender statistics, educational projects and other significant activities of the Election Administration.

## The CEC Call Center

The CEC Call Center provided information to voters and electoral stakeholders every day from 09:00 to 21:00 in Georgian, English, Azerbaijani, Armenian and sign languages. New service was offered for the Presidential Elections: users could leave a voice message during non-working hours and contact the Center through an online chat both from and outside of Georgia.

For the Presidential Elections, 23 persons were employed by the CEC Call Center, including three operators with disabilities, two operators with knowledge of sign language, two Azerbaijani-speaking and two Armenian-speaking operators.

The Call Center received 31 903 requests, including: 19 493 incoming calls, 1 033 outgoing calls, 8 353 online chats and 378 text messages. 1 226 citizens used voice mail functions, 1 303 citizens received answers to questions left during non-working hours. 117 deaf and hearing-impaired voters registered for video call service.



## I.XI Printing Ballot Papers and Summary Protocols

For the October 28, 2018 Election of President of Georgia (First and Second Rounds) and the By-Elections of Representative Body of Municipality – Sakrebulo in Terjola and Samtredia electoral districts, the CEC elaborated texts for ballot papers<sup>39</sup>.

On October 20, printing of ballot papers and summary protocols started for the First Round of the Presidential Elections, for the Second Round – on November 20 and for the By-Elections of Sakrebulo in Terjola and Samtredia (held at 6 electoral districts) – on October 21.

Ballot papers and summary protocols were printed at 6 printing houses<sup>40</sup> equipped with video cameras. By the CEC Decree, observers were appointed to monitor the printing process. The process was monitored by the CEC members and 12 observers of 2 international and 5 domestic observer organizations<sup>41</sup> for the First Round of the Presidential Elections and by the CEC members and 14 observers of one international and 7 domestic observer organizations – for the Second Round.

For the First Round of the Presidential Elections, a total of 3 252 800 ballot papers were printed for 3 709<sup>42</sup> electoral precincts, including 178 800 Georgian-Azerbaijani ballot papers for 209 precincts, 63 200 Georgian-Armenian – for 133 polling stations and 2 900 Georgian-Azerbaijani-Armenian ballot papers – for 4 polling stations. 7 100 ballot papers were printed for the By-Elections of Sakrebulo. For the Second Round of the Presidential Elections, 3 278 450 ballot papers were printed for 3 705 electoral precincts.

According to the legislation, for accurate calculation of ballot papers, each of them was numbered consecutively. All the ballot papers were bound as notebooks. Every notebook contained 50 ballot papers. Each electoral precinct was given ballot papers according to number of voters.

Within the timeframes prescribed by the law, the CEC transferred ballot papers to District Election Commissions. On their side, DECs sent them to PECs.

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39 Forms of ballot papers were approved by the October 17, 2018 CEC Decree №318/2018 and the November 14, CEC Decree №354/2018

40 For the First Second Round of the Presidential Elections, ballot papers were printed in the following printing houses: Ltd. “Favoriti”, Ltd. “Printmasteri”, Ltd. “Forma”, Ltd. “Saari”, Ltd. “Tamarioni 2002”, Ltd. “Iridesi”. For the Second Round, ballot papers were printed at: Ltd. “Favoriti”, Ltd. “Saari”, Ltd. “Tamarioni 2002”, Ltd. “Kabadoni +”, Ltd. “Kartografia”, Ltd. “Sezani”.

41 Representatives of the following organizations monitored the printing process of ballot papers: the Central Election Commission; international organizations – Organization for Security and Cooperation in Europe (OSCE); National Democratic Institute (NDI); domestic observer organizations – Center for Development and Democracy, Institutional Development and Monitoring Center, International Center for Democratic Initiatives, Public Defender, Georgia’s Democratic Principles and Human Rights Union, Multinational Georgia, Civil Society and Democracy Development Center.

42 PECs were not established in four countries and polling stations were abolished. Consequently, as prescribed by the law, ballot papers printed for these four precincts were destroyed.

## II. First Round of the Presidential Election

### II.1 E-Day

The Election of President of Georgia was held on October 28, 2018.

In total, 3 705 electoral precincts were established for the October 28, 2018 Presidential Elections, including 3 637 precincts in Georgia, 11 precincts - established under exceptional circumstances and 55 polling stations-in 39 countries abroad. The Presidential Election were held on October 25 for the citizens of Georgia serving abroad in Georgian armed forces – in Georgian peacekeeping battalions located in Afghanistan. Two special groups of the CEC implemented voting procedures from 08:00 a.m. to 20:00 p.m. according to the local time of Afghanistan. After finishing the voting processes, the electoral documentation was sealed. When voting procedures finished at the polling stations throughout Georgia on October 28, 2018, special groups counted the results and drew up summary protocols at the CEC. According to summary protocols, 742 military servicemen participated in the elections at Bagrami polling station and 132 of them – at Mazar-i-Sharif precinct.

At 07:00 a.m. on the E-Day, polling stations were opened and procedures were performed before voting, as prescribed by the law. All the electoral precincts were equipped with necessary equipment. The following services were available for PWDs on the E-Day: special voting booths at 1 268 adapted polling stations - for voters with reduced mobility (users of a wheelchair), tactile ballot guides – for the blind and two magnifying sheets – for the voters with visual impairment. Posters reflecting election participation were placed at all precincts.

Voting procedures were implemented from 08:00 to 20:00. On the polling day, each voter was given a ballot paper to elect a president. Only at six precincts, voters participating both in the Election of President of Georgia and the By-Elections of Sakrebulo were given two ballot papers. At 209 precincts citizens received Georgian-Azerbaijani ballot papers, at 133 polling stations – Georgian-Armenian and at four precincts – Georgian-Azerbaijani-Armenian.

When voting procedures finished, the results were counted and summary protocols were drawn up at PECs. After performing all the procedures prescribed by the law, summary protocols of PECs were transferred to relevant district election commissions. Within the shortest period permitted by the law, at 22:20 the CEC started to publicize the protocols gradually on its website [www.results.cec.gov.ge](http://www.results.cec.gov.ge).

On the polling day, the data about opening polling stations (at 08:00) and voter turnout (at 08:30, 10:30, 12:30, 15:30, 17:30 and 20:30) was sent by text messages and uploaded in the election process management system (EPMS). The data was also updated on the CEC website.

For representatives of press and other media sources, Media Center was created with all necessary conditions for journalists. On the E-Day, the CEC Spokesperson conducted seven news briefings where she informed the society on voting processes and voter turnout. First results were publicized at 01:00 a.m., they were updated all night long and available for the society on the CEC website. The summary protocols were uploaded at the CEC results summarizing center. With the CEC initiative, representatives of four domestic observer organizations along with operators participated in the process of uploading PEC summary protocols in the special electronic program. Every interested person could observe the process of summarizing the preliminary results at the CEC via internet livestream. A 360-degree camera was used to broadcast the process through CEC official Facebook account, Youtube and CEC official website.

On October 29, at 01:00 the CEC Chairperson presented the preliminary results of the elections during news briefings according to 512 precincts and at 10:30 – according to 3 703 precincts. The briefings were translated in sign language.

The CEC Call Center (2 51 00 51) and online chat of the Central Election Commission operated for 24 hours. Every interested person could get election-related information. After registering at the CEC web-page, deaf and hearing-impaired voters could receive relevant information in sign language through a video call. Armenian and Azerbaijani language speaking voters could receive CEC Call Center's services in their languages. From 07:00 a.m. October 28 till 07:00 a.m. October 29, 1 800 calls were made and 805 questions were received in online chat at the Call Center. Most questions were about checking personal data in the Unified List of Voters and verifying addresses of polling stations and election procedures.

International and local observer organizations and proxies of electoral subjects could monitor the voting process at polling stations without interference.

The E-Day was administered in peaceful electoral environment in line with the legislation. The voters could freely express their will.

## II.II Summarization of the Results of the First Round and Appointment of the Second Round

On November 4, the CEC held a session and summarized the results of the First Round of the Presidential Elections. A total of 3 518 877 voters were registered in the Unified List of Voters for the First Round. Of these, 1 647 878 voters participated in the elections, including 840 468 (51.00%) women and 807 410 (49.00%) men.

The CEC summarized the votes received by the electoral subjects and revealed two candidates with the highest results: №5 Grigol Vashadze (601 224 votes) and №48 Salome Zourabichvili (615 572 votes). These two candidates participated in the Second Round. For the Summary Protocol on the Results of the First Round of the Presidential Elections, see Annex 7.

During the above session, the CEC appointed the Second Round of the October 28, 2018 Election of President of Georgia on November 28. For the Decree on Appointing the Second Round, see Annex 8.

The CEC amended Decree on “defining certain electoral activities and the terms for the conduct of the Second Round of October 28, 2018, Presidential Election of Georgia<sup>43</sup>” (CEC №52/2018 Decree of November 7, 2018), approved schedule<sup>44</sup> of electoral activities, defined a text<sup>45</sup> of ballot paper and a form of the polling day log-book<sup>46</sup> for the Second Round of the Presidential Elections, determined the rule of distribution and use of funds allocated by the state for the Second Round, as well as the rule of distribution and use of funds by District Election Commissions.

According to the law, election day is an official holiday and the society was informed on this through various media outlets. As the Georgian legislation with regard to announcing the E-Day as an official holiday does not apply to other countries, the CEC decided to continue voting procedures of the Second Round at polling stations established abroad (apart from the precincts in armed forces) until 24:00 according to the local time of the respective country.

As for the citizens of Georgia serving abroad in Georgian armed forces – in Georgian peacekeeping battalions located in Afghanistan, the CEC appointed the Second Round of the Presidential Elections on November 26 at two polling stations.

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43 November 7, 2018 CEC Ordinance №52/2018 and November 14, 2018 CEC Ordinance №53/2018

44 November 14, 2018 CEC Decree №353/2018

45 November 14, 2018 CEC Decree №354/2018

46 November 14, 2018 CEC Decree №355/2018

## III. Second Round of the Presidential Elections

### III.1 E-Day

Second Round of the Election of President of Georgia was held on November 28, 2018. Elections were held on November 26 at two polling stations for the citizens of Georgia serving abroad in Georgian armed forces – in Georgian peacekeeping battalions located in Afghanistan.

During the Second Round, voters cast their votes at the same electoral precincts which were established for the First Round<sup>47</sup>. At 07:00 on the E-Day, polling stations were opened and necessary procedures were performed before voting, as prescribed by the law.

Elections were conducted from 08:00 to 20:00. Voters were given one ballot paper to elect the president of Georgia.

When voting procedures finished, the results were counted and summary protocols were drawn up at PECs. After performing all the procedures prescribed by the law, summary protocols of PECs were transferred to relevant district election commissions. Within the shortest period permitted by the law, at 21:55 on the polling day the CEC started to publicize the protocols gradually on its website [www.results.cec.gov.ge](http://www.results.cec.gov.ge).

On the polling day, the data about opening polling stations (at 08:00) and voter turnout (at 08:30, 10:30, 12:30, 15:30, 17:30 and 20:30) was sent by text messages and uploaded in the election process management system (EPMS). The data was also updated on the CEC website.

On November 28, Media Center worked uninterruptedly at the CEC and media and observer organizations could get information on the issues interesting for them. Seven news briefings were conducted at the Media Center during the day. Every interested person could observe the process of summarizing the preliminary results at the CEC via internet livestream. A 360-degree camera was used to broadcast the process through CEC official Facebook account, Youtube and CEC official website.

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47 For the Second Round, addresses of 30 polling stations were changed and precincts were arranged in neighboring buildings. For the voters registered at such polling stations information cards of voters with new addresses were distributed.

The CEC Chairperson presented the first results of the elections according to 1181 precincts during a news briefing at 23:48 on November 28. The CEC Spokesperson presented the preliminary results according to 3 702 precincts at 11:00 on November 29. The briefings were translated in sign language.

The CEC Call Center (2 51 00 51) and online chat of the Central Election Commission operated for 24 hours. Every interested person could get election-related information. From 07:00 a.m. November 28 till 07:00 a.m. November 29, 1 770 calls were made and 720 questions were received in online chat at the Call Center. Most questions were about checking personal data in the Unified List of Voters and verifying addresses of polling stations and election procedures.

International and local observer organizations and proxies of electoral subjects could monitor the voting process at polling stations without interference.

The E-Day was administered in peaceful electoral environment in line with the legislation. The voters could freely express their will.

### III.II Summarizing the Results of the Second Round of the Presidential Elections

On November 14, the CEC held a session and summarized the results of the Second Round of the Presidential Election. A total of 3 528 658 voters were registered in the Unified List of Voters for the Second Round. Of these, 1 988 787 voters participated in the elections, including 1 007 150 (50.64%) women and 981 637 (49.36%) men.

According to results of the Second Round of the Presidential Election, №5 Grigol Vashadze received 780 680 (40.48%) votes and №48 Salome Zourabichvili – 1 147 701 (59.52%) votes. Salome Zourabichvili was elected as the President of Georgia. For the Summary Protocol on the Results of the Second Round of the Presidential Elections, see Annex 9.

#### Statistics of Counted Votes and Annulled Ballot Papers

When the pre-polling procedures and voting processes finished, to increase confidence and credibility towards the voting results and to receive accurate data, PEC members publicly recounted and re-checked a number of votes received by electoral subjects before drawing up summary protocols in presence of persons authorized to be at a polling station and in some cases based on their request.

For the Presidential Elections, a new module was added to the **election process management system “EPMS”**. In this module, information was uploaded on occasions of re-counting and re-checking the voting results received by electoral subjects before PEC members drew up summary protocols.

Before the Summary Protocol on the First Round was drawn up, 3 637 Precinct Election Commissions re-counted and re-checked the voting results:

- Votes were counted at 1 558 polling stations – once;
- Votes were counted at 940 polling stations – twice;
- Votes were counted at 765 polling stations – three times;
- Votes were counted at 246 polling stations – four times;
- Votes were counted at 110 polling stations – five times;
- Votes were counted at 11 polling stations – six times;
- Votes were counted at 4 polling stations – seven times;
- Votes were counted at 3 polling stations – ten times.

Before the Summary Protocol on the Second Round was drawn up, 3 637 Precinct Election Commissions re-counted and re-checked the voting results:

- Votes were counted at 1 932 polling stations – once;
- Votes were counted at 748 polling stations – twice;
- Votes were counted at 628 polling stations – three times;
- Votes were counted at 224 polling stations – four times;
- Votes were counted at 224 polling stations – five times;
- Votes were counted at 14 polling stations – six times;
- Votes were counted at 7 polling stations – seven times;
- Votes were counted at 4 polling stations – eight times;
- Votes were counted at 2 polling stations – nine times;
- Votes were counted at 1 polling station – ten times.

For the First Round of the October 28, 2018 Election of President of Georgia, average percentage indicator of annulled ballot papers was 3.27%. This indicator was 3.01% for the Second Round.

Due to high public interest, the CEC developed and publicized the statistics of annulled ballot papers since 2002 till present, including the results of the October 28, 2018 Election of President of Georgia. For the statistics of annulled ballot papers, see Annex 10.

## IV. Applications, Complaints and Electoral Disputes

From the day when the Presidential Elections were called till the day they were finished (First and Second Rounds), the CEC received 36 applications/complaints: two were satisfied, 19 – were not satisfied, 13 – were not discussed and two were sent to relevant bodies. For the information on applications/complaints submitted to the Central Election Commission from the day when the Presidential Elections were called till the day they were finished, see Annex 11. A total of 427 applications/complaints were submitted to District Election Commissions from the day the Presidential Elections were appointed to the E-Day (First Round). Of these, 35 applications/complaints were satisfied, 29 – were partially satisfied, 337 – were not satisfied, 13 – were not discussed, 8 – were sent to relevant bodies and 5 – were withdrawn. For the information on applications/complaints submitted to District Election Commissions from the day the Presidential Elections were appointed to the E-Day, see Annex 13.

A total of 654 applications/complaints were submitted to District Election Commissions in relation with the E-Day (First Round). Of these, 85 applications/complaints were satisfied, 49 – were partially satisfied, 342 – were not satisfied, 152 – were not discussed, 1 – was sent to relevant bodies and 25 – were withdrawn. For the information on applications/complaints submitted to District Election Commissions in relation with the E-Day during the October 28, 2018 Presidential Elections (First Round), see Annex 12.

A total of 55 applications/complaints were submitted to District Election Commissions from the day the Second Round of the Presidential Elections was appointed until the E-Day (Second Round). Of these, 7 applications/complaints were partially satisfied, 48 – were not satisfied. For the information on applications/complaints submitted to District Election Commissions from the day the Second Round of the Presidential Elections was appointed until the E-Day (Second Round), see Annex 15.

A total of 473 applications/complaints were submitted to District Election Commissions in relation to the E-Day (Second Round). Of these, 106 applications/complaints were satisfied, 30 – were partially satisfied, 229 – were not satisfied, 105 – were not discussed and 3 – were withdrawn. For the information on applications/complaints submitted to District Election Commissions in relation to the E-Day (Second Round), see Annex 14.



22 court processes were held with participation of the CEC. It is noteworthy, that all the court rulings were taken in favor of the CEC. For information on court processes, see Annex 16.

During the elections, 12 protocols on administrative offences of authorized persons violating the Election Code were drawn up by the CEC Chairperson and DEC's. The protocols, together with attached documents, were sent to respective regional/city courts. For information about the protocols on administrative offences drawn up by the Election Administration during the Election of President of Georgia, see Annex 17.

Submitted applications, complaints, lawsuits, appeals and court decisions are uploaded on the CEC website.

# V. Financial and Material Support of Electoral Processes

## V.I Election Budget

In the beginning of 2018, the CEC approved election budget for the October 28, 2018 Election of President of Georgia by issuing the January 5, 2018 CEC Ordinance №1/2018. By the August 10, 2018 CEC Ordinance №41/2018, election budget for the 2018 Presidential Elections was amended due to prolongation of the election period. The CEC approved election budget for the Second Round by the November 14, 2018 CEC Ordinance №54/2018 and amount of 10 273 763 GEL was allocated from the Reserve Fund of the Government of Georgia. In total, the approved budget for the both Rounds was 53 250 540 GEL. For rules of allocation and utilization of state funds (budget estimate), see Annex 18.

Total of 38 526 200 GEL was spent for the First and Second Rounds of the Election of President of Georgia (except for expenditures of electoral subjects). For the information on election expenditures, see Annex 19.

### Funding of DEC's

Funding of DEC's for the First Round of the Elections was approved by the August 16, 2018 CEC Ordinance №43/2018 and for the Second Round – by the November 14, 2018 CEC Ordinance №55/2018. By the above ordinances, funds were allocated for DEC's to cover expenditures related to organizing the Elections.

Total of 3 836 388 GEL were allocated for DEC's to cover expenditures related to the First and Second Rounds. Unutilized funds – 198 231 GEL were returned to the state budget. In total, 3 638 157 GEL were spent by DEC's.

### Remuneration of PEC Members

In total, 16 132 569 GEL were allocated for remuneration of officials and members of PEC's during the First and Second Rounds.

## Funding of Electoral Subjects

Pursuant to the Article 43 of the Organic Law of Georgia “Election Code of Georgia”, 16 political unions received funds to ensure their representation at DEC and PEC for both rounds of the elections – in total 6 310 505 GEL. Pursuant to Article 56 of the Election Code of Georgia, six political unions received funds to cover expenses associated with TV ads - 1 210 908 GEL. For information on funding of electoral subjects, see Annex 20.

Pursuant to the Article 56 of the Organic Law of Georgia “Election Code of Georgia”, three electoral subjects received funding to cover their pre-election campaign expenses – 3 000 000 GEL. Some part of the amount was funded from unutilized budget lines of the CEC and the other part was allocated from the Reserve Fund of the Government of Georgia.

## V.II State Procurement and Provision of Material Resources

Based on the updated number of voters and current stocks, the CEC also approved the quantity/ amount of goods and services to be purchased for the Presidential Elections. Equipment necessary for the elections was distributed to DEC in a centralized way.

A total of 389 contracts were signed during the election period, including – 32 (8%) electronic tenders; 49 (13%) consolidated tenders; 78 (20%) simplified procurements; 230 (59%) simplified procurements in accordance with paragraph 6 of the Article 52 of the Election Code of Georgia.

Various goods and services were procured for the elections, namely: uniforms for PEC members – 63 598 GEL, badges for observers, electoral subjects and media representatives – 168 974 GEL, envelopes of ballot papers – 143 288 GEL, cartridges for PECs – 55 741 GEL, inking liquid – 112 030 GEL, multifunction printing equipment – 100 940 GEL, polling booths – 67 842 GEL, A4 size paper – 129 050 GEL, off-set paper for a ballot - 68 200 GEL, tablets for PECs – 127 995 GEL and electric heaters for PECs – 55 590 GEL.

## VI. By-Elections of Representative Body of Municipality – Sakrebulo

On August 29, the CEC appointed the By-Elections of Representative Body of Municipality – Sakrebulo of October 21, 2017 at №49.18 majoritarian precinct of Dzevri Community in №49 Terjola Electoral District and №54.01.04 majoritarian precinct of City Samtredia in №54 Samtredia Electoral District.

The E-Day was appointed on October 28, 2018. For the CEC Decree on appointing the By- Elections, see Annex 21.

By the Ordinance, the CEC defined certain electoral procedures<sup>48</sup> on these concrete occasions – simultaneous conduct of the Election of President of Georgia and the Elections of Representative Bodies of Municipality. The CEC approved a schedule<sup>49</sup> for electoral activities, rule<sup>50</sup> of allocation and use of state funds, additional rule of assigning a sequence number to an electoral subject and timeframes<sup>51</sup> and number of supporting signatures<sup>52</sup> to nominate a candidate by an initiative group of voters.

Seven parties and one initiative group of voters applied to the CEC to receive a right to participation in the By-Elections of Representative Bodies of Municipality. Three parties<sup>53</sup> were rejected from registration as they did not nominate a candidate. Four parties and one initiative group of voters were registered under the CEC Decree.

The following electoral subjects were registered for the By-Elections of Representative Body of Municipality – Sakrebulo held at №49 precinct in Terjola: №2 European Georgia – Movement for Freedom, №5 United National Movement, №8 Alliance of Patriots of Georgia and №41 Georgian Dream –Democratic Georgia.

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48 August 29, 2018 CEC Ordinance №46/2018

49 August 29, 2018 CEC Decree №219/2018

50 August 29, 2018 CEC Ordinance №47/2018

51 August 29, 2018 CEC Decree №220/2018

52 August 29, 2018 CEC Decree №221/2018

53 For the By-Elections of Representative Body of Municipality – Sakrebulo held in Terjola and Samtredia, registration of the following parties was annulled for not nominating a candidate: Civil Platform – New Georgia, Movement for Free Georgia, Democratic Movement – United Georgia.

The following electoral subjects were registered for the By-Elections of Representative Body of Municipality – Sakrebulo held at №54 precinct of Samtredia: №2 European Georgia – Movement for Freedom, №5 United National Movement, №8 Alliance of Patriots of Georgia and initiative group of voters “Ia Nikuradze, Nana Tsikarishvili, Ushangi Verulashvili, Irakli Gvalia, Nazibrola Kakabadze”.

Based on the Decree of DEC Chairperson, the following majoritarian candidates were registered at №49.18 majoritarian precinct of Dzevri Community in №49 Terjola Electoral District: №2 European Georgia – Movement for Freedom - Rezo Grdzelishvili, №5 United Opposition – Strength is in Unity – Nona Kvakhadze, №8 Alliance of Patriots of Georgia - Besik Tabatadze and №41 Georgian Dream – Democratic Georgia - Giorgi Baratashvili.

Based on the Decree of DEC Chairperson, the following majoritarian candidates were registered at №54.01.04 majoritarian precinct of City Samtredia in №54 Samtredia Electoral District: №5 United Opposition – Strength is in Unity - Akaki Minashvili, №8 Alliance of Patriots of Georgia - Zaza Nikoleishvili, №41 Georgian Dream –Democratic Georgia - Ramaz Rukhadze, №67 initiative group of voters “Ia Nikuradze, Nana Tsikarishvili, Ushangi Verulashvili, Irakli Gvalia, Nazibrola Kakabadze” - Malkhazi Nodia.

### **Summarization of By-Elections of Representative Body of Municipality – Sakrebulo**

On November 7, №49 District Election Commission of Terjola summarized the results of the October 28, 2018 By-Elections of Representative Body of Municipality – Sakrebulo held at №49.18 majoritarian precinct of Dzevri Community on October 28, 2018.

A total of 1 456 voters were registered in the Unified List of Voters for the elections. Of these, 854 individuals participated, including 405 (47.42%) women and 449 (52.58%) men.

At №49.18 majoritarian precinct of self-governing community Dzevri, voters elected №41 Georgian Dream –Democratic Georgia - Giorgi Baratashvili with 416 (48.71%) votes as a member of Sakrebulo of Terjola municipality.

On November 7, District Election Commission of Samtredia summarized the results of the October 28, 2018 By-Elections of Representative Body of Municipality – Sakrebulo held at №54.01.04 majoritarian precinct of City Samtredia in №54 Samtredia Electoral District.

A total of 6 403 voters were registered in the Unified List of Voters for the elections. Of these, 2 773 individuals participated, including 1 776 (64.05%) women and 997 (35.95%) men.

At №54.01.04 majoritarian precinct of self-governing community of Samtredia, voters elected №5 United Opposition – Strength is in Unity – Akaki Minashvili with 1 191 (42.95%) votes as a member of Sakrebulo of Samtredia municipality.

For the Summary Protocols on By-Elections of Representative Body of Municipality – Sakrebulo, see Annex 22.

### **Funding of Electoral Subjects**

According to the Article 43 of the Organic Law of Georgia “Election Code of Georgia”, two parties received total amount of 1 800 GEL to ensure their representation at DEC and PEC during the By-Elections of Representative Body of Municipality – Sakrebulo.

- Annex 1.** August 1, 2018 Decree №01/08/02 of the President of Georgia
- Annex 2.** Ordinances of the Central Election Commission
- Annex 3.** Statistics of Observers Attending the CEC Sessions
- Annex 4.** Information on Electing and Appointing Members of Precinct Election Commission (PEC)
- Annex 5.** Manuals and Posters Prepared for the Presidential Elections
- Annex 6.** List of Registered Presidential Candidates, and Political Party/Initiative Groups denied/with Revoked Registration
- Annex 7.** Summary Protocol on the Results of the First Round of the October 28, 2018 Election of President of Georgia
- Annex 8.** Decree on Appointing the Second Round of the October 28, 2018 Election of President of Georgia
- Annex 9.** Summary Protocol on the Results of the Second Round of the October 28, 2018 Election of President of Georgia
- Annex 10.** Statistics of Annulled Ballot Papers Since 2002 Local Self-Government Elections till Present
- Annex 11.** Information on Applications/Complaints Submitted to the Central Election Commission during the October 28, 2018 Elections (First Round)
- Annex 12.** Applications/Complaints Submitted to District Election Commissions in Relation with the E-Day during the October 28, 2018 Presidential Elections (First Round)
- Annex 13.** Information on Applications/Complaints Submitted to District Election Commissions prior to the E-Day during the October 28, 2018 Presidential Elections (First Round)
- Annex 14.** Information on Applications/Complaints Submitted to District Election Commissions from the E-Day until Summarization of Results during the October 28, 2018 Presidential Elections (Second Round)
- Annex 15.** Information on Applications/Complaints Submitted to District Election Commissions from the Day the Second Round of the October 28, 2018 Presidential Elections was Appointed until the E-Day (Second Round)
- Annex 16.** Information on the Court Processes
- Annex 17.** Information on Drawing up Protocols on Administrative Offenses by the Election Administration during the October 28, 2018 Election of President of Georgia
- Annex 18.** Rule of Allocation and Utilization of State Funds for the Elections (Budget Estimate)
- Annex 19.** Information on Election Expenditures Related to First and Second Rounds
- Annex 20.** Information on Funding of Electoral Subjects
- Annex 21.** August 29, 2018 CEC Decree №218/2018 on Appointment of the By – elections
- Annex 22.** Summary Protocols on Voting Results of the By – elections of Sakrebulo



საქართველოს პრეზიდენტის  
ბ ა ნ კ ა რ ბ უ ლ ე ბ ა

N01/08/02 2018 წლის 1 აგვისტო ქ. თბილისი

საქართველოს პრეზიდენტის არჩევნების  
თარიღის დანიშვნის შესახებ

საქართველოს კონსტიტუციის 70-ე მუხლის მე-9 პუნქტისა და საქართველოს ორგანული კანონის „საქართველოს საარჩევნო კოდექსის“ 95-ე მუხლის პირველი პუნქტის შესაბამისად, საქართველოს პრეზიდენტის მორიგი არჩევნები დაინიშნოს 2018 წლის 28 ოქტომბერს.



გიორგი მარგველაშვილი

პრემიერ-მინისტრი

მამუკა ბახუჩაძე

<p>საქართველოს საარჩევნო ადმინისტრაცია სარეგისტრაციო და საინფორმაციო დეპარტამენტი</p>	№ 1756 1 ფ
	01 / 08 2018 წ



**Annex 2.** Ordinances of the Central Election Commission

ORDINANCE N	DATE	CONTENTS
№31	1 August	On Amending March 17, 2018 CEC Ordinance №21/2018 on “Determining Rules and Terms of Registration and Submission of Applications via Online for Parties – to Appoint Commission Members, for Parties/Electoral Blocs – to Register Representatives and for Domestic Observer Organizations – to Appoint Observers”
№32	1 August	On Defining Certain Electoral Activities for the October 28, 2018 Presidential Election of Georgia
№33	1 August	On Amending June 27, 2017 CEC Ordinance №14/2017 on “Approving Regulation of Competition for the Apparatus Staff of the Central Election Commission of Georgia”
№34	1 August	On Amending March 2, 2012 CEC Ordinance №10/2012 on “Approving Regulation of Competition for Members of District Election Commissions”
№35	6 August	On Amending November 25, 2015 CEC Ordinance №54/2015 on “Approving Regulations of the Central Election Commission of Georgia”
№36	6 August	On Amending February 3, 2012 CEC Ordinance №2/2012 on “Approving Regulations of District Election Commission”
№37	6 August	On Amending February 3, 2012 CEC Ordinance №3/2012 on “Approving Regulations of Precinct Election Commission”
№38	6 August	On Making Additions and Amendments to March 2, 2012 CEC Ordinance №8/2012 on “Approving Instructions for Submitting Applications/ Complaints to the Election Administration and Reviewing them”
№39	6 August	On Amending September 24, 2012 CEC Ordinance №42/2012 on “Defining Certain Electoral Activities” for the October 28, 2018 Presidential Election of Georgia
№40	6 August	Rule of Uploading on the CEC Website a Court Ruling on Appointing Session of a Case on Electoral Dispute at Common Courts and Involvement of Third Persons
№41	10 August	On Amending January 5, 2018 CEC Ordinance №1/2018 on “Defining Rule of Allocation and Utilization of State Funds during the October 28, 2018 Election of President of Georgia”
№42	13 August	On Defining Certain Electoral Activities for the October 28, 2018 Presidential Election of Georgia
№43	16 August	On “Defining Rule of Allocation and Utilization of Funds of DEC’s during the October 28, 2018 Election of President of Georgia”
№44	27 August	On Approving Instructions for Members of District Election Commissions during the October 28, 2018 Election of President of Georgia
№45	27 August	On Approving Instructions for Members of Precinct Election Commissions during the October 28, 2018 Election of President of Georgia
№46	29 August	On Defining Certain Electoral Activities for Simultaneous Conduct of the Presidential Election of Georgia and the By-Elections of Representative Bodies of Municipalities – Sakrebulo

№47	29 August	On Defining Rule of Allocation and Utilization of State Funds during the October 28, 2018 By-Elections of Representative Body of Municipality – Sakrebulo of October 21, 2017 Municipal Elections through Majoritarian Electoral System in Local Majoritarian Electoral Districts of №49.18 Dzevri Community in №49 Terjola Electoral District and №54.01.04 City Samtredia in №54 Samtredia Electoral District
№48	1 September	On Amending August 16, 2018 CEC Ordinance №43/2018 on “Defining Rule of Allocation and Utilization of Funds of DEC’s during the October 28, 2018 Election of President of Georgia”
№49	15 September	On Defining Timeframes for Distribution of Cards with Voters’ Data and other Electoral Activities during the October 28, 2018 Election of President of Georgia
№50	28 September	On Amending August 16, 2018 CEC Ordinance №43/2018 on “Defining Rule of Allocation and Utilization of Funds of DEC’s during the October 28, 2018 Election of President of Georgia”
№51	7 November	On Amending August 16, 2018 CEC Ordinance №43/2018 on “Defining Rule of Allocation and Utilization of Funds of DEC’s during the October 28, 2018 Election of President of Georgia”
№52	7 November	On Defining Certain Electoral Activities and Timeframes for Conduct of the Second Round of the October 28, 2018 Presidential Election of Georgia
№53	14 November	On Amending November 7, 2018 CEC Ordinance №52/2018 on “Defining Certain Electoral Activities and Timeframes for Conduct of the Second Round of the October 28, 2018 Presidential Election of Georgia”
№54	14 November	Defining Rule of Allocation and Utilization of State Funds during the Second Round of the October 28, 2018 Presidential Elections
№55	14 November	Defining Rule of Allocation and Utilization of State Funds for District Election Commissions during the Second Round of the October 28, 2018 Presidential Elections
№56	21 November	On Amending the November 14, 2018 CEC Ordinance №55/2018 on “Defining Rule of Allocation and Utilization of State Funds for District Election Commissions during the Second Round of the October 28, 2018 Presidential Elections”
№57	7 December	On Amending the November 14, 2018 CEC Ordinance №55/2018 on “Defining Rule of Allocation and Utilization of State Funds for District Election Commissions during the Second Round of the October 28, 2018 Presidential Elections”

### Annex 3. Statistics of Observers Attending the CEC Sessions

#### Statistics of Electoral Subjects Attending the CEC Sessions

Electoral Subjects	Number of Observers
United National Movement	3
Christian-Democratic Movement	3
New Christian-Democrats	3
Christian-Conservative Party of Georgia	2
Girchi	2
Movement State for People	2
Free Democrats	1
Civil Platform – New Georgia	1
Movement for Free Georgia	1
Political Movement of Armed Veterans and Patriots of Georgia	1
Free Georgia	1
Industry will Save Georgia	1
Sakartvelo	1

#### Statistics of Domestic Observer Organizations Attending the CEC Sessions

Domestic Observer Organizations	Number of Observers
International Centre for Democratic Initiatives	19
Institutional Development and Monitoring Centre	18
Center for Development and Democracy	7
Georgian Democratic Principles and Human Rights Defense Union	7
Georgian Young Lawyers' Association (GYLA)	4
Youth Center – Our Generation 1921	3
Georgian Immigration and Diaspora Institute	3
Civil Society and Democracy Development Center	3
New Generation for Democratic Georgia	2
New Generation Democratic Elections	2
Georgian Professional Educational and Qualification Staff Trade Union of Workers and Students	2
Public Movement “Multinational Georgia”	
American Support League	1
International Network for Civil Development	1
Public Defender	1
Civil Alliance for Development	1
Analytical International Democratic Institute	1
Civil Advisory Council	1

## Statistics of International Observer Organizations Attending the CEC Sessions

International Observer Organizations	Number of Observers
OSCE Office for Democratic Institutions and Human Rights (OSCE/ODIHR)	16
National-Democratic Institute (NDI)	11

## Statistics of Representatives of Initiative Groups (Nominating Presidential Candidates) Attending the CEC Sessions

Representative of Initiative Group	Number of CEC Sessions
Representative of initiative group nominating presidential candidate Kakhaber Chichinadze	7
Representative of initiative group nominating presidential candidate Teimuraz Shashiashvili	3
Representative of initiative group nominating presidential candidate Giorgi Andriadze	2
Representative of initiative group nominating presidential candidate Vladimer Nonikashvili	2
Representative of initiative group nominating presidential candidate Salome Zourabichvili	1
Representative of initiative group nominating presidential candidate Besarion Tediashvili	1

**Annex 4.** Information on Electing and Appointing Members of Precinct Election Commission (PEC)

On September 11, 2018, sessions for electing the members of Precinct Election Commissions (PEC) were held in 73 District Election Commissions (DEC). In total, the number of persons to be elected by the DEC in 3 637 election precincts amounted to 21 822 PEC members. After September 11<sup>th</sup>, several vacant positions were filled at several PECs as well. It is noteworthy, that 29 855 candidates applied for PEC membership, out of which 324 applicants later refused to participate in the competition.

As of September 25, 21 783 PEC members are elected by DECs.

**Quorum of votes for electing PEC members and statistical results in 73 DECs:**

<b>NUMBER OF VOTES OF DEC MEMBERS</b>	<b>NUMBER OF ELECTED PEC MEMBERS</b>
With 12 votes	86 members
With 11 votes	983 members
With 10 votes	10 850 members
With 9 votes	8 228 members
With 8 votes	1 377 members
With 7 votes	259 members

Out of elected 21 783 members, 20 147 (92.5%) were elected with high quorum, namely by nine and more votes. 1 377 (6.3%) members were elected by eight votes, 259 members were elected by seven votes – minimum quorum necessary to elect PEC member (1.2% of total number).

Sessions for electing PEC members held at DECs were attended by 18 non-governmental organizations, seven electoral subjects and three media outlets:

**Statistics of attendance of observer organizations, proxies of political parties and the media at the sessions for electing PEC members in 73 DECs:**

International Society for Fair Elections and Democracy	70 sessions (95.9%)
International Centre for Democratic Initiatives	25 sessions (34.24%)
Youth Center – Our Generation 1921	23 sessions (31.51%)
Institutional Development and Monitoring Centre	19 sessions (26.03%)
United National Movement	18 sessions (24.66%)
PU Civic Platform – New Georgia	18 sessions (24.66%)
Georgian Young Lawyers’ Association	16 sessions (21.92%)
National-Democratic Party (NDP)	14 sessions (19.18%)
PU European Georgia – Movement for Liberty	11 sessions (15.07%)
Georgian Professional Educational and Qualification Staff Trade Union of Workers and Students	9 sessions (12.33%)
P/U Christian – Conservative Party of Georgia	9 sessions (12.33%)
New Generation Democratic Elections	8 sessions (10.95%)
Public Movement Multinational Georgia	6 sessions (8.21%)
Analytical International Democratic Institute	5 sessions (6.85%)
Georgian Democratic Principles and Human Rights Defense Union	5 sessions (6.85%)
Civil Alliance for Development	5 sessions (6.85%)
Georgian Parliamentarians’ Society	4 sessions (5.48%)
Union 21 <sup>st</sup> Century	4 sessions (5.48%)
Association of Development of Guria	3 sessions (4.11%)
Rustavi 2	3 sessions (4.11%)
Unity for Civic Rights	2 sessions (2.74%)
Initiative for Civil Society	2 sessions (2.74%)
Youth for European Future	1 session (1.37%)
New Generation for Democratic Georgia	1 session (1.37%)
Labor Party of Georgia	1 session (1.37%)
PU Free Democrats	1 session (1.37%)
Radio-TV Paravani	1 session (1.37%)
Samtskhe-Javakheti News Portal Samkhretis Karibche	1 session (1.37%)

Out of the PEC members elected in 2018, 18 300 (elected/appointed) have an experience of working as PEC member during at least one election in the last five general elections – which amounts to 84% of the total number.

Statistics of the persons with experience in PEC membership elected by DEC in 2018 is as follows:

- 2012 – 5 911 PEC members
- 2013 – 7 458 PEC members
- 2014 – 8 800 PEC members
- 2016 – 13 276 PEC members
- 2017 – 15 883 PEC members

21 432 PEC members were appointed by authorized parties, out of which 14 044 have experience of working as PEC members during at least one election in the last five general elections – which amounts to 65,5% of the total number.

Statistics of experienced persons according to the election years is as follows:

- 2012 – 3 430 PEC members
- 2013 – 4 679 PEC members
- 2014 – 5 247 PEC members
- 2016 – 7 097 PEC members
- 2017 – 11 047 PEC members

Statistics of disciplinary measures imposed against PEC members elected by DEC in 2018 according to the election years is as follows:

- 2016 – 247 PEC members
- 2017 – 156 PEC members

Disciplinary measures were imposed against two PEC members in both years.

Statistics of disciplinary measures imposed against PEC members appointed by authorized parties according to the election years is as follows:

- 2016 – 128 PEC members
- 2017 – 278 PEC members

Disciplinary measures were imposed against 20 PEC members in both years.

6 330 PEC members elected by DEC's participated in the Election Administrator's Course and 221 are graduates of the Electoral Development School. 1 484 PEC members appointed by authorized parties participated in the Election Administrator's Course and 108 are graduates of the Electoral Development School.

It is noteworthy, that authorized persons appealed none of the decisions and relevant ordinances adopted by the DEC's on electing the PEC members within the terms defined by the election legislation.

**Detailed statistics of persons with experience in PEC membership elected by DEC's in 2018 according to election years is as Follows:**

- 2012 – 5 912 members of Precinct Election Commission (PEC) (3 512 members elected by DEC's, Industry will Save Georgia – 429, Conservative Party of Georgia – 419, United National Movement – 377, European Democrats – 355, Christian-Democratic Movement – 316, Christian Democratic Peoples' Party – 262, Labor Party of Georgia – 242);
- 2013 – 7 458 PEC members (4 494 members elected by DEC's, Georgian Dream – Democratic Georgia – 652, Industry will Save Georgia – 471, Conservative Party – 467, Our Georgia – Free Democrats – 432, Republican Party – 397, National Forum – 388, United National Movement - 157);
- 2014 – 8 800 PEC members (5 359 members elected by DEC's, Georgian Dream – Democratic Georgia – 745, Conservative Party – 579, Free Democrats – 538, Industry will Save Georgia – 533, Republican Party – 465, National Forum – 443, United National Movement – 138);
- 2016 – 13 276 PEC members (10 271 members elected by DEC's, Georgian Dream – Democratic Georgia – 760, Conservative Party – 681, Industry will Save Georgia – 482, Republican Party – 448, Free Democrats – 328, United Democratic Movement – 223, United National Movement – 83);
- 2017 – 15 883 PEC members (14 215 members elected by DEC's, Industry will Save Georgia – 616, Georgian Dream - Democratic Georgia – 564, United Democratic Movement – 194, Alliance of Patriots of Georgia – 134, Christian-Conservative Party of Georgia – 64, European Georgia – 61, United National Movement – 35).



**Detailed statistics of persons with experience in PEC membership appointed by authorized parties according to election years is as Follows:**

- 2012 – 3 430 members of Precinct Election Commissions (PEC) (1 572 members elected by DEC, Conservative Party of Georgia – 365, Industry will Save Georgia – 361, United National Movement – 320, Christian Democratic Movement – 224, European Democrats - 220, Christian Democratic Peoples’ Party – 193, Labour Party of Georgia – 175 );
- 2013 – 4 679 PEC members (1 899 members elected by DEC, Georgian Dream – Democratic Georgia – 560, Industry will Save Georgia – 513, United National Movement – 483, Republican Party – 322, Conservative Party – 312, Our Georgia – Free Democrats - 304, National Forum – 286);
- 2014 – 5 247 PEC members (1 989 members elected by DEC, Georgian Dream – Democratic Georgia – 648, United National Movement – 620, Industry will Save Georgia – 593, Free Democrats – 362, Conservative Party – 354, Republican Party – 355, National Forum – 326);
- 2016 – 7 097 PEC members (1 948 members elected by DEC, United National Movement – 1 304, Georgian Dream – Democratic Georgia – 1277, Industry will Save Georgia – 853, Conservative Party – 483, Free Democrats – 479, Republican Party – 433, United Democratic Movement - 320);
- 2017 – 11 047 PEC members (Georgian Dream – Democratic Georgia – 2 072, 1 992 members elected by DEC, Industry will Save Georgia – 1 495, European Georgia – 1 489, United National Movement – 1 387, Alliance of Patriots of Georgia – 1 239, Christian-Conservative Party of Georgia – 973, United Democratic Movement – 400).

## Annex 5. Manuals and Posters Prepared for the Presidential Elections

<b>N</b>	<b>NAME OF THE MANUAL AND POSTER</b>	<b>LANGUAGE</b>
1	Guidelines for district election commission members	Georgian/English
2	Guidelines for precinct election commission members	Georgian/English/Armenian/Azerbaijani
3	Guidelines on election day procedures	Georgian/English
4	Guidelines for PEC chairperson	Georgian/Armenian/ Azerbaijani
5	Responsibilities of PEC secretary on election day	Georgian/Armenian/ Azerbaijani
6	Functions of the commission member responsible for regulating the flow of voters	Georgian/Armenian/ Azerbaijani
7	Functions of the commission member acting as a registrar of voters	Georgian/Armenian/ Azerbaijani
8	Functions of the supervisor of the ballot box and special envelopes	Georgian/Armenian/ Azerbaijani
9	Functions of the commission members responsible for transporting the mobile ballot box	Georgian/Armenian/ Azerbaijani
10	Handbook for representatives of local government bodies	Georgian
11	Handbook for media representatives	Georgian
12	Voter's Card	Georgian/Armenian/ Azerbaijani
13	Poster about sealing of electoral documentation	Georgian/Armenian/ Azerbaijani
14	Training Module "Election Security" for the members of precinct election commissions	Georgian/Armenian/ Azerbaijani
15	Instruction of the Etiquette of Communicating and the Protection of Behavioural Norms in Relation with Persons with Disabilities	Georgian/Armenian/ Azerbaijani
16	Photo-video shooting at polling stations	Georgian

**Annex 6.** List of Registered Presidential Candidates, and Political Party/Initiative Groups denied/with Revoked Registration

## OCTOBER 28, 2018 PRESIDENTIAL ELECTION OF GEORGIA REGISTERED PRESIDENTIAL CANDIDATES

N	NOMINATING POLITICAL PARTY/INITIATIVE GROUP	PRESIDENTIAL CANDIDATE	SEQUENCE NUMBER N
1	P/U "European Georgia – Movement for Liberty"	Davit Bakradze	2
2	P/U "Civic Platform – New Georgia"	Zviad Baghdavadze	27
3	P/U "Union of Recovery of Justice, Voice of the People: The Lord Our Righteousness"	Mikheil Saluashvili	28
4	"Labor Party of Georgia"	Shalva Natelashvili	10
5	P/U "Movement for Free Georgia"	Irakli Gorgadze	23
6	"United National Movement"	Grigol Vashadze	5
7	Political Party "Sakartvelo"	Giorgi Liluashvili	17
8	Initiative Group of Voters	Salome Zourabichvili	48
9	P/U "Christian-Conservative Party of Georgia"	Zviad Mekhatishvili	13
10	P/U "Christian-Democratic Movement"	Vakhtang Gabunia	4
11	P/U "Free Democrats"	Davit Usupashvili	25
12	Initiative Group of Voters	Besarion Tediashvili	49
13	P/U "New Christian-Democrats"	Levan Chkheidze	40
14	P/U "National-Democratic Party"	Zviad Iashvili	30
15	"Girchi"	Zurab Japaridze	36
16	"Union of Georgian Traditionalists"	Akaki Asatiani	18
17	P/U "Political Movement of Armed Veterans and Patriots of Georgia"	Gela Khutsishvili	35
18	P/U "Free Georgia"	Kakha Kukava	21
19	"Tavisufleba – Zviad Gamsakhurdias Gza"	Tamar Tskhoragauli	31
20	Initiative Group of Voters	Giorgi Andriadze	51
21	Initiative Group of Voters	Vladimer Nonikashvili	62
22	Initiative Group of Voters	Kakhaber Chichinadze	58
23	"Movement State for People"	Mikheil Antadze	1
24	"Industry will Save Georgia"	Otar Meunargia	22
25	Initiative Group of Voters	Teimuraz Shashiashvili	65

## OCTOBER 28, 2018 PRESIDENTIAL ELECTION OF GEORGIA POLITICAL PARTY/INITIATIVE GROUPS DENIED/ WITH REVOKED REGISTRATION

N	NOMINATING POLITICAL PARTY/INITIATIVE GROUP	PRESIDENTIAL CANDIDATE	REASON/GROUNDS FOR REJECTING/REVOKING REGISTRATION
1	St. Iliia Martali Society of all Georgia	Gia Chkhikvadze	Article 2, subparagraph "T"; Article 36, Paragraphs 1 and 2 of the Article 98 and paragraph 5 of the Article 77 (was not registered by the Ministry of Justice of Georgia)
2	Initiative Group	Avtandil Pilauri	Paragraph 2 of the Article 361, paragraph 4 of the Article 42 and paragraph 3 of the Article 98 (error in electoral documentation was not corrected)
3	Initiative Group	Koba Julakidze	Paragraph 5 of the Article 77, paragraph 1 of the Article 99 and subparagraph "c" of paragraph 3 of the Article 100 (List of supporters was not submitted)
4	Initiative Group	Giorgi Gakhokia	
5	Initiative Group	Gia Chkhikvadze	
6	Initiative Group	Davit Amashukeli	
7	Initiative Group	Tamazi Bibiluri	
8	Initiative Group	Nikoloz Lekishvili	
9	Initiative Group	Bondo Baratashvili	
10	Initiative Group	Eliso Donadze	
11	Initiative Group	Vazha Chkhaidze	
12	Initiative Group	Zakaria Rochikashvili	
13	Initiative Group	Zauri Mekokishvili	
14	Initiative Group	Giorgi Shengelaia	
15	Initiative Group	Besik Apkhaidze	
16	Initiative Group	Iakob Grigorievi	
17	Initiative Group	Ioseb Bibileishvili	
18	Initiative Group	Nino Jikia	
19	Initiative Group	Deniza Sumbadze	
20	Initiative Group	Maia Ninua	
21	Initiative Group	vane Nugzarashvili	



## Central Election Commission of Georgia

### Summary Protocol

On the Results of the First Round of the  
October 28, 2018 Election of President of Georgia

Tbilisi

November 14, 2018

During the session on November 14, 2018, the Central Election Commission of Georgia summed up the results of the First Round of the October 28, 2018 Election of President of Georgia according to the subparagraph “K”, paragraph 1 of the Article 14, Article 70, paragraphs 2 and 3 of the Article 76, paragraph 5 of the Article 77 and Article 104 of the Organic Law of Georgia “Election Code of Georgia” and determined:

- |   |           |
|---|-----------|
| 1. Number of voters:                                    | 3 518 877 |
| 2. Number of the voters participating in the Elections: | 1 647 878 |
| 3. Number of the ballot papers annulled:                | 53 847    |
| 4. Number of votes received by the electoral subjects:  |           |

Nº	Name and Surname	Number of votes received	%
1	Mikheil Antadze	1,074	0.07%
2	Davit Bakradze	174,849	10.97%
4	Vakhtang Gabunia	1,958	0.12%
5	Grigol Vashadze	601,224	37.74%

10	Shalva Natelashvili	59,651	3.74%
13	Zviad Mekhatishvili	713	0.04%
17	Giorgi Liluashvili	892	0.06%
18	Akaki Asatiani	1,994	0.13%
21	Kakha Kukava	21,186	1.33%
22	Otar Meunargia	664	0.04%
23	Irakli Gorgadze	531	0.03%
25	Davit Usupashvili	36,037	2.26%
27	Zviadi Baghdavadze	477	0.03%
28	Mikheil Saluashvili	2,970	0.19%
30	Zviad Iashvili	444	0.03%
31	Tamari Tskhoragauli	4,004	0.25%
35	Gela Khutsishvili	1,623	0.10%
36	Zurab Japaridze	36,034	2.26%
40	Levani Chkheidze	2,895	0.18%
48	Salome Zourabichvili	615,572	38.64%
49	Besarion Tediashvili	3,713	0.23%
51	Giorgi Andriadze	13,133	0.82%
58	Kakhaber Chichinadze	1,418	0.09%
62	Vladimer Nonikashvili	633	0.04%
65	Teimuraz Shashiashvili	9,481	0.60%

5. Participants of the Second Round of the October 28, 2018 Election of President of Georgia are **№5 Grigol Vashadze** and **№48 Salome Zourabichvili**.

Commission Chairperson

*/Tamar Zhvania/*

Commission Secretary

*/Giorgi Javakhishvili/*



**Election Administration of Georgia  
Central Election Commission of Georgia**

**Decree №351/2018**

**On Appointing the Second Round of the  
October 28, 2018 Election of President of Georgia**

Tbilisi

November 14, 2018

According to subparagraph “I”, paragraph 1 of the Article 14, paragraph 5 of the Article 77, paragraphs 1 and 2 of the Article 105 of the Organic Law of Georgia “Election Code of Georgia”, the Central Election Commission of Georgia resolves the following:

**Article 1.** The Second Round of the October 28, 2018 Election of President of Georgia will be held on November 28, 2018.

**Article 2.** This Decree can be appealed at Administrative Cases Panel of Tbilisi City Court (address: Davit Aghmashenebeli Alley, 12<sup>th</sup> km, №6, City Tbilisi) within 2 calendar days upon its receipt.

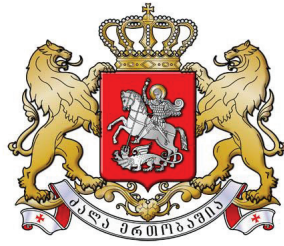
**Article 3.** This Decree comes into force upon promulgation.

**Commission Chairperson**

**Tamar Zhvania**

**Commission Secretary**

**Giorgi Javakhishvili**



**Central Election Commission of Georgia**

**Summary Protocol**

On the Results of the Second Round of the  
October 28, 2018 Election of President of Georgia

Tbilisi

December \_\_ 2018

During the session on December \_\_ , 2018, the Central Election Commission of Georgia summed up the results of the Second Round of the October 28, 2018 Election of President of Georgia according to the subparagraph “K”, paragraph 1 of the Article 14, Article 70, paragraphs 2 and 3 of the Article 76, paragraph 5 of the Article 77, paragraphs 3 and 4 of the Article 104 and paragraph 4 of the Article 105 of the Organic Law of Georgia “Election Code of Georgia” and determined:

1. Number of voters: 3 528 658
2. Number of the voters participating in the Elections: 1 988 787
3. Number of the ballot papers annulled: 59 778
4. Number of votes received by the electoral subjects:

№	Name and Surname	Number of votes received	%
5	Grigol Vashadze	780 680	40.48%
48	Salome Zourabichvili	1 147 701	59.52%

**5. Salome Zourabichvili** is elected as the President of Georgia.

**Commission Chairperson**

**/Tamar Zhvania/**

**Commission Secretary**

**/Giorgi Javakhishvili/**



## Annex 10. Statistics of Annulled Ballot Papers Since 2002 Local Self-Government Elections till Present

### Statistics of Annulled Ballot Papers since 2002 Municipal Elections till Present

Elections	Date of Elections	Voters Participating in the Elections	Annulled Ballot Papers	Average%	Number of Ballot Papers Issued for Each Voter	Note
Municipal Elections (Tbilisi, Proportional)	2002	2 79018	10744	<b>3.85</b>	2 Ballot papers (Sakrebulo Proportional and Sakrebulo Majoritarian)	
Municipal Elections (Majoritarian Votes except Tbilisi)	2002	876671	37419	<b>4.27</b>	2 Ballot papers (Sakrebulo Proportional and Sakrebulo Majoritarian)	
Parliamentary Elections (Proportional)	2004	1498012	33329	<b>2.22</b>	One Ballot paper (Proportional)	
Parliamentary Elections (Majoritarian)	2003-04	1859471	91742	<b>4.93</b>	2 Ballot papers (Proportional and Majoritarian)	
Municipal Elections (Proportional)	2006	1557562	37681	<b>3.35</b>	2 Ballot papers (Sakrebulo Proportional and Sakrebulo Majoritarian)	3.35 % includes annulled ballot papers in addition to the votes casted all election subjects
Municipal Elections (Majoritarian)	2006	1216397	33637	<b>3.44</b>	2 Ballot papers (Sakrebulo Proportional and Sakrebulo Majoritarian)	3.44 % includes annulled ballot papers in addition to the votes casted all election subjects
Presidential Elections	2008	1982318	33129	<b>1.67</b>	One Ballot paper	
Parliamentary Elections (Proportional)	2008	1850407	56077	<b>3.03</b>	2 Ballot papers (Majoritarian and Proportional)	
Parliamentary Elections (Majoritarian)	2008	1726241	56782	<b>3.29</b>	2 Ballot papers (Majoritarian and Proportional)	
Municipal Elections (Proportional)	2010	1757038	51580	<b>2.94</b>	2 Ballot papers (Proportional of Sakrebulo and Majoritarian of Sakrebulo) except Tbilisi, where third ballot paper was issued for the Elections of Mayor	
Municipal Elections (Majoritarian)	2010	1730201	51979	<b>3.00</b>	2 Ballot papers (Proportional of Sakrebulo and Majoritarian of Sakrebulo) except Tbilisi, where third ballot paper was issued for the Elections of Mayor	

Elections	Date of Elections	Voters Participating in the Elections	Annulled Ballot Papers	Average%	Number of Ballot Papers Issued for Each Voter	Note
Parliamentary Elections (Proportional)	2012	2215661	62874	2.84	2 Ballot papers (Majoritarian Members of Parliament and Proportional Lists)	
Parliamentary Elections (Majoritarian)	2012	2210788	67451	3.05	2 Ballot papers (Majoritarian Members of Parliament and Proportional Lists)	
Presidential Elections	2013	1660976	30101	1.81	One Ballot Paper	
Municipal Elections (Proportional)	2014	1486315	67863	4.57	3 Ballot papers (Sakrebulo Proportional/ Sakrebulo Majoritarian/ Mayor/Gamgebeli)	
Municipal Elections (Majoritarian)	2014	1489131	60580	4.07	3 Ballot papers (Sakrebulo Proportional/ Sakrebulo Majoritarian/ Mayor/Gamgebeli)	
Municipal Elections (Gamgebeli)	2014	934113	47415	5.08	3 Ballot papers (Sakrebulo Proportional/ Sakrebulo Majoritarian/ Mayor/Gamgebeli)	
Municipal Elections (Mayor)	2014	550124	19616	3.57	3 Ballot papers (Sakrebulo Proportional/ Sakrebulo Majoritarian/ Mayor/Gamgebeli)	
Parliamentary Elections (Proportional)	2016	1825054	62678	3.43	2 Ballot papers (Majoritarian Members of Parliament and Proportional Lists)	
Parliamentary Elections (Majoritarian) according to the first round of elections	2016	1821798	74911	4.11	2 Ballot papers (Majoritarian Members of Parliament and Proportional Lists)	
Parliamentary Elections (Majoritarian), according to the first and second round of election results	2016	1500226	43371	2.89	2 Ballot papers (Majoritarian Members of Parliament and Proportional Lists)	
Municipal Elections (Proportional)	2017	1577503	73116	4.63	3 Ballot papers (Sakrebulo Proportional/ Sakrebulo Majoritarian/ Mayor)	
Municipal Elections (Majoritarian)	2017	1577399	74300	4.71	3 Ballot papers (Sakrebulo Proportional/ Sakrebulo Majoritarian/ Mayor)	
Elections	Date of Elections	Voters Participating in the Elections	Annulled Ballot Papers	Average%	Number of Ballot Papers Issued for Each Voter	Note
Municipal Elections (Mayor)	2017	1577503	62794	3.98	3 Ballot papers (Sakrebulo Proportional/ Sakrebulo Majoritarian/ Mayor)	
Presidential Election (First Round)	2018	1647878	53847	3.27	One ballot paper	
Presidential Election (Second Round)	2018	1988787	59778	3.01	One ballot paper	

**Annex 11. Information on Applications/Complaints Submitted to the Central Election Commission during the October 28, 2018 Elections (First Round)**

**Information on Applications/Complaints Submitted to the Central Election Commission during the October 28, 2018 Elections (First Round)**

	Political Party		Non-Governmental Organization		Total
Satisfied			International Society for Fair Elections and Democracy” (ISFED)	1	2
			Transparency International - Georgia	1	

	Political Party		Non-Governmental Organization		Total
Not Satisfied	United National Movement	8	Georgian Young Lawyers' Association (GYLA)	1	19
	Civil Platform - New Georgia	1	Youth for European Future	1	
	National Democratic Party	1	International Society for Fair Elections and Democracy (ISFED)	7	

	Political Party		Non-Governmental Organization		Total
Not Discussed (due to violation of rules and deadlines for filing an application)	United National Movement	6	Georgian Young Lawyers' Association (GYLA)	1	13
	Sakartvelo	2	Club Free Zone	1	
	New Generation Democratic Elections	1	Georgian Professional Educational and Qualification Staff Trade Union of Workers and Students	2	
Sent to Relevant Body for Further Response			International Observatory of Advocates and Lawyers	2	2
	19			17	36





Application was Withdrawn	United National Movement	4	Monitoring Center – Mediator	2	25					
	Movement - State for People	1	Georgian Parliamentarians Society	1						
	National Democratic Party of Georgia	3	Georgian Young Lawyers' Association (CYLA)	8						
			Civil Platform - New Georgia	3						
			American Support League	1						
			International Society for Fair Elections and Democracy (ISFED)	1						
			Club Free Zone	1						
Sent to Relevant Body for Further Response				1	1					
								1		
		235		414			1	2	2	654

**Annex 13. Information on Applications/Complaints Submitted to District Election Commissions prior to the E-Day during the October 28, 2018 Presidential Elections (First Round)**

Information on Applications/Complaints Submitted to District Election Commissions prior to the E-Day during the October 28, 2018 Presidential Elections (First Round)				Total
	Political Party		Non-Governmental Organization	
Upheld/Partially Upheld	United National Movement	8-upheld, 17- partially upheld	International Society for Fair Elections and Democracy (ISFED)	2 - upheld
	Christian-Conservative Party of Georgia	2 - upheld, 1 -partially upheld	Georgian Young Lawyers' Association (GYLA)	1 - upheld
	Christian-Conservative Party of Georgia	2 - upheld, 1partially upheld	Transparency International - Georgia	2 - upheld
	National Democratic Party	1 -upheld	Youth Center - Our Generation 1921	3 - upheld
	European Georgia – Movement for Liberty	1- partially upheld	Youth for European Future	1 - upheld
			International Center for Democratic Initiatives	2-partially upheld
			Civil Platform - New Georgia	1 - upheld, 1 -partially upheld
			Georgian Parliamentarians Society	4 - upheld, 6 -partially upheld
			Apriori	4 - upheld,
			Institutional Development and Monitoring Center	1 - upheld
			Veterans' NGO Strong United Georgia	2 - upheld
			American Support League	1 - upheld

Not Satisfied	National Democratic Party	59	International Society for Fair Elections and Democracy (ISFED)	22	337
	United National Movement	166	Transparency International - Georgia	3	
	Christian-Conservative Party of Georgia	6	Georgian Young Lawyers' Association (GYLA)	4	
	European Georgia - Movement for Liberty	11	Club Free Zone	3	
			Veterans' NGO Strong United Georgia	17	
			Civil Platform - New Georgia	11	
			Georgian Parliamentarians Society	9	
			International Center for Democratic Initiatives	1	
			American Support League	13	
			Apriori	5	
			Institutional Development and Monitoring Center	2	
			Youth for European Future	4	
			Youth Center - Our Generation 1921	1	
Not Discussed (due to violation of rules and deadlines for filing an application)	United National Movement	7	European Georgia - Movement for Liberty	3	13
			Civil Platform - New Georgia	2	
			Youth for European Future	1	
Sent to Relevant Body for Further Response	United National Movement	2	Georgian Young Lawyers' Association (GYLA)	1	8
	National Democratic Party	2	Institutional Development and Monitoring Center	1	
	European Georgia - Movement for Liberty	1	Youth Center - Our Generation 1921	1	
Application was Withdrawn	United National Movement	2	Civil Platform - New Georgia	1	5
	National Democratic Party	2			
		291		136	427



**Annex 14.** Information on Applications/Complaints Submitted to District Election Commissions from the E-Day until Summarization of Results during the October 28, 2018 Presidential Elections (Second Round)

Information on Applications/Complaints Submitted to District Election Commissions from the E-Day until Summarization of Results during the October 28, 2018 Presidential Elections (Second Round)							
	Political Party		Non-Governmental Organization	Initiative Group	PEC Member	Natural Person	Total
<b>Upheld</b>	United National Movement	14	International Center for Democratic Initiatives	13			
			Georgian Young Lawyers' Association (GYLA)	30			
			International Society for Fair Elections and Democracy (ISFED)	28			
			Youth Center - Our Generation 1921	1	3		106
			Institutional Development and Monitoring Group	7			
			Georgian Professional Educational and Qualification Staff Trade Union of Workers and Students	1			
			Public Movement Multinationals Georgia	3			
			Georgian Parliamentarians Society	2			
			Observatory of Politics and Law	1			
		United National Movement	5	Transparency International - Georgia	1		
<b>Partially Upheld</b>			Georgian Young Lawyers' Association (GYLA)	9			30
			International Society for Fair Elections and Democracy (ISFED)	15			
<b>Not Satisfied</b>	United National Movement	90	Georgian Young Lawyers' Association (GYLA)	34			
			International Center for Democratic Initiatives	7			
			International Society for Fair Elections and Democracy (ISFED)	64			
			Apriori	5			
			American Support League	6			
			Youth for European Future	1			
			New Vision - Georgia	1			
			Georgian Parliamentarians Society	3			
			Institutional Development and Monitoring Group	1			
			Innovation and Reform Center	1	1		229
			Center of Development and Democracy	3			
			International Center for Human Rights	1			



**Annex 15.** Information on Applications/Complaints Submitted to District Election Commissions from the Day the Second Round of the October 28, 2018 Presidential Elections was Appointed until the E-Day (Second Round)

Information on Applications/Complaints Submitted to District Election Commissions from the Day the Second Round of the October 28, 2018 Presidential Election was Appointed until the E-Day (Second Round)				
	Political Party		Non-Governmental Organization	Total
	United National Movement			
<b>Partially Upheld</b>	United National Movement	1	Young Generation	1
			Georgian Parliamentarians Society	2
			Observatory of Politics and Law	2
			Apriori	2
<b>Not Satisfied</b>	United National Movement	19	Georgian Young Lawyers' Association (GYLA)	1
			Association of Lawyers and Advocates	1
			Civil Media	1
			Monitoring Center - Mediator	1
			International Center for Civil Development	1
			Veterans' NGO Strong United Georgia	1
			Georgian Parliamentarians Society	14
			Observatory of Politics and Law	2
			Young Generation	3
			Apriori	1
			Initiative Group	1
			Club Free Zone	1
	<b>Total</b>		<b>20</b>	<b>35</b>

## **Annex 16. Information on the Court Processes**

### **Information on the Court Processes Held with Participation of the Election Administration during the October 28, 2018 Election of President of Georgia**

From the day of appointing the Presidential Elections till the day they were finished 22 court processes were held with participation of the Central Election Commission of Georgia (CEC).

#### **№1**

Case №3/6416-18

15.10.2018

Plaintiffs: Nato Usenashvili, from the Political Union of Citizens “United National Movement”, temporary member of №13 Sighnaghi District Election Commission, representative Giorgi Babakishvili;

Respondent: Central Election Commission of Georgia (CEC);

Subject of dispute: To annul the October 13, 2018 Decree of the CEC Chairperson №129/2018 according to which the October 12, 2018 Complaint of Giorgi Babakishvili - representative of the Political Union of Citizens “United National Movement” at №13 Sighnaghi District Election Commission, and Giorgi Zhamutashvili - representative of Nato Usenashvili member of the same DEC was not discussed. According to the above complaint, it was requested: to annul the October 7, 2018 Decree №27/2018 issued by Chairperson of №13 Sighnaghi DEC, to annul the October 11, 2018 Protocol on Offense №101888, issued by Chairperson of №13 Sighnaghi DEC and impose liability on this Chairperson, as prescribed by the law.

October 15, 2018 Decision of Administrative Cases Panel of Tbilisi City Court: Complaint was not satisfied.

See the link: <https://sachivrebi.cec.gov.ge/info.php?id=7300>

#### **№2**

Case №3B/2830-18

17.10.2018

Appellants: Nato Usenashvili, from the Political Union of Citizens “United National Movement”, temporary member of №13 Sighnaghi District Election Commission, representative Giorgi Babakishvili;

Respondent party: Central Election Commission of Georgia (CEC);

Appealed decision: To annul the October 15, 2018 Decision of Administrative Cases Panel of Tbilisi City Court and take a new decision under which plaintiffs’ requirements are satisfied;

October 17, 2018 Decision of Administrative Cases Panel of Tbilisi Court of Appeals: Appeal was not satisfied.

See the link: <https://sachivrebi.cec.gov.ge/info.php?id=7321>

#### **№3**

Case №3/6552-18

21.10.2018

Plaintiff: Political Union of Citizens “United National Movement”

Respondent: Central Election Commission of Georgia (CEC)

Third person: Grigol Vashadze, presidential candidate

Subject of dispute: To annul a part (where “United National Movement” is written as an electoral subject nominating Grigol Vashadze) of the October 17, 2018 CEC Decree №318/2018 on “approving texts of ballot papers for October 28, 2018 Election of President of Georgia” (with its five annexes) and order to issue a new administrative-legislative act.

October 21, 2018 Decision of Administrative Cases Panel of Tbilisi City Court: Complaint was not satisfied.

See the link: <https://sachivrebi.cec.gov.ge/info.php?id=7331>

#### **№4**

Case №3B/2841-18

23.10.2018

Appellant: Political Union of Citizens “United National Movement”

Respondent party: Central Election Commission of Georgia (CEC);

Third person: Grigol Vashadze, presidential candidate

Appealed decision: To annul the October 21, 2018 Decision of Administrative Cases Panel of Tbilisi City Court

Subject of dispute: To annul a part (where “United National Movement” is written as an electoral subject nominating Grigol Vashadze) of the October 17, 2018 CEC Decree №318/2018 on “approving texts of ballot papers for October 28, 2018 Election of President of Georgia” (with its five annexes) and order to issue a new administrative-legislative act.

October 22, 2018 Decision of Administrative Cases Panel of Tbilisi Court of Appeals: Appeal was not satisfied.

See the link: <https://sachivrebi.cec.gov.ge/info.php?id=7377>

#### **№5**

Case №3/7072-18

11.11.2018

Plaintiff: Observer organization “New Generation – Democratic Elections”

Respondent: Central Election Commission of Georgia (CEC), №2 District Election Commission of Vake and №3 District Election Commission of Saburtalo

Subject of dispute: To annul the November 9, 2018 CEC Decree №350/2018, Summary Protocols on Voting Results drawn up by №2 District Election Commission of Vake and №3 District Election Commission of Saburtalo, Summary Protocols on Voting Results drawn up by №13 Precinct Election Commission of №2 Vake Electoral District and №29 Precinct Election Commission of №3 Saburtalo Electoral District.

November 11, 2018 Decision of Administrative Cases Panel of Tbilisi City Court: Complaint of the observer organization “New Generation – Democratic Elections” was not satisfied.

See the link: <https://sachivrebi.cec.gov.ge/info.php?id=8294>

**№6**

Case №3B/3058-18

13.11.2018

Appellant: Observer organization “New Generation – Democratic Elections”

Respondent party: Central Election Commission of Georgia (CEC), №2 District Election Commission of Vake and №3 District Election Commission of Saburtalo

Third persons: presidential candidates - Mikheil Antadze, Davit Bakradze, Vakhtang Gabunia, Grigol Vashadze, Shalva Natelashvili, Zviad Mekhatishvili, Giorgi Liluashvili, Akaki Asatiani, Kakha Kukava, Otari Meunargia, Irakli Gorgadze, Davit Usupashvili, Zviadi Baghdavadze, Mikheil Saluashvili, Zviad Iashvili, Tamari Tskhoragauli, Gela Khutsishvili, Zurab Japaridze, Levan Chkheidze, Salome Zourabichvili, Besarion Tediashvili, Giorgi Andriadze, Kakhaber Chichinadze, Vladimir Nonikashvili, Teimuraz Shashiashvili.

Appealed decision: To annul November 11, 2018 Decision of Administrative Cases Panel of Tbilisi City Court

Subject of dispute: To annul the November 9, 2018 CEC Decree №350/2018, Summary Protocols on Voting Results drawn up by №2 District Election Commission of Vake and №3 District Election Commission of Saburtalo, Summary Protocols on Voting Results drawn up by №13 Precinct Election Commission of №2 Vake Electoral District and №29 Precinct Election Commission of №3 Saburtalo Electoral District.

November 13, 2018 Decision of Administrative Cases Panel of Tbilisi Court of Appeals: Appeal was not satisfied.

See the link: <https://sachivrebi.cec.gov.ge/info.php?id=8298>

**№7**

Case №3/7071-18

11.11.2018

Plaintiff: observer organization “Georgian Professional Educational and Qualification Staff Trade Union of Workers and Students”

Respondent: Central Election Commission of Georgia (CEC); №3 District Election Commission of Saburtalo and №67 District Election Commission of Zugdidi

Third persons: presidential candidates - Mikheil Antadze, Davit Bakradze, Vakhtang Gabunia, Grigol Vashadze, Shalva Natelashvili, Zviad Mekhatishvili, Giorgi Liluashvili, Akaki Asatiani, Kakha Kukava, Otari Meunargia, Irakli Gorgadze, Davit Usupashvili, Zviadi Baghdavadze, Mikheil Saluashvili, Zviad Iashvili, Tamari Tskhoragauli, Gela Khutsishvili, Zurab Japaridze, Levan Chkheidze, Salome Zourabichvili, Besarion Tediashvili, Giorgi Andriadze, Kakhaber Chichinadze, Vladimir Nonikashvili, Teimuraz Shashiashvili.

Subject of dispute: To annul - the November 9, 2018 CEC Decree №349/2018, November 7, 2018 Summary Protocol on Voting Results drawn up by №3 District Election Commission of Saburtalo, Summary Protocol on Voting Results drawn up by №29 Precinct Election Commission of №3 Saburtalo Electoral District, November 7, 2018 Summary Protocol on Voting Results drawn up by №67 District Election Commission of Zugdidi and Summary Protocol on Voting Results of №94 Precinct Election Commission of №67 Zugdidi Electoral District.

November 11, 2018 Decision of Administrative Cases Panel of Tbilisi City Court: Complaint was not satisfied.

See the link: <https://sachivrebi.cec.gov.ge/info.php?id=8293>

**№8**

Case №3B/3059-18

Appellant: observer organization “Georgian Professional Educational and Qualification Staff Trade Union of Workers and Students”

Respondent party: Central Election Commission of Georgia (CEC);

Third persons: presidential candidates - Mikheil Antadze, Davit Bakradze, Vakhtang Gabunia, Grigol Vashadze, Shalva Natelashvili, Zviad Mekhatishvili, Giorgi Liluashvili, Akaki Asatiani, Kakha Kukava, Otari Meunargia, Irakli Gorgadze, Davit Usupashvili, Zviadi Baghdavadze, Mikheil Saluashvili, Zviad Iashvili, Tamari Tskhoragauli, Gela Khutsishvili, Zurab Japaridze, Levan Chkheidze, Salome Zourabichvili, Besarion Tediashvili, Giorgi Andriadze, Kakhaber Chichinadze, Vladimir Nonikashvili, Teimuraz Shashiashvili.

Appealed decision: November 11, 2018 Decision of Administrative Cases Panel of Tbilisi City Court

Subject of dispute: To annul the November 9, 2018 CEC Decree №349/2018, November 7, 2018 Summary Protocol on Voting Results drawn up by №3 District Election Commission of Saburtalo, Summary Protocol on Voting Results drawn up by №29 Precinct Election Commission of №3 Saburtalo Electoral District, November 7, 2018 Summary Protocol on Voting Results drawn up by №67 District Election Commission of Zugdidi and Summary Protocol on Voting Results of №94 Precinct Election Commission of №67 Zugdidi Electoral District.

November 13, 2018 Decision of Administrative Cases Panel of Tbilisi Court of Appeals: Appeal was not satisfied.

See the link: <https://sachivrebi.cec.gov.ge/info.php?id=8297>

**№9**

Case №3/7155-18

Plaintiff: Political Union of Citizens “Sakartvelo”

Respondent: Central Election Commission of Georgia (CEC);

Third person: №5 Grigol Vashadze, presidential candidate (“United National Movement”)

Subject of dispute: To annul the November 12, 2018 Decree №144/2018 issued by the CEC Chairperson in relation with the November 10, 2018 Complaint (CEC registration №5486; 11.11.2018) of Giorgi Liluashvili – Chairperson of the Political Union of Citizens “Sakartvelo”, to annul the August 14, 2018 Decree of the CEC Chairperson №53/2018 on Registration of the Initiative Group of Voters Nominating Presidential Candidate - Salome Zourabichvili and Representative of this Group, to annul the September 9, 2018 Decree of the CEC Chairperson №97/2018 on Registration of Presidential Candidate Salome Zourabichvili for the October 28, 2018 Election of President of Georgia.

November 15, 2018 Decision of Administrative Cases Panel of Tbilisi City Court: Complaint was not satisfied.

See the link: <https://sachivrebi.cec.gov.ge/info.php?id=8302>

**№10**

Case №3B/3116-18

Appellant: Political Union of Citizens “Sakartvelo”

Respondent party: Central Election Commission of Georgia (CEC);

Appealed decision: To annul the November 15, 2018 Decision of Administrative Cases Panel of Tbilisi City Court

Appealed Decision: November 15, 2018 Decision of Administrative Cases Panel of Tbilisi City Court

Subject of dispute: To annul the November 12, 2018 Decree of the CEC Chairperson №144/2018 issued in relation with the November 10, 2018 Complaint (CEC registration №5486; 11.11.2018) of Giorgi Liluashvili – Chairperson of the Political Union of Citizens “Sakartvelo”, to annul the August 14, 2018 Decree of the CEC Chairperson №53/2018 on Registration of the Initiative Group of Voters Nominating Presidential Candidate - Salome Zourabichvili and Representative of this Group, to annul the September 9, 2018 Decree of the CEC Chairperson №97/2018 on Registration of Presidential Candidate Salome Zourabichvili for the October 28, 2018 Election of President of Georgia.

November 17, 2018 Decision of Administrative Cases Panel of Tbilisi Court of Appeals: Appeal was not satisfied.  
See the link: <https://sachivrebi.cec.gov.ge/info.php?id=8308>

### **№11**

Case №3/7208-18

17.11.2018

Plaintiff: Electoral subject “European Georgia – Movement for Freedom”

Respondent: Central Election Commission of Georgia (CEC);

Third persons: Salome Zourabichvili, Grigol Vashadze

Subject of dispute: To annul the November 14, 2018 CEC Decree №351/2018 and order the respondent to issue a new administrative-legislative act on appointing E-Day (for the Second Round) on Sunday;

November 17, 2018 Decision of Administrative Cases Panel of Tbilisi City Court: Complaint was not satisfied.

See the link: <https://sachivrebi.cec.gov.ge/info.php?id=8307>

### **№12**

Case №3/7207-18

17.11.2018

Plaintiff: observer organizations “Transparency International - Georgia” and “International Society for Fair Elections and Democracy (ISFED)”

Respondent: Central Election Commission of Georgia (CEC);

Third persons: Salome Zourabichvili and Grigol Vashadze

Subject of dispute: To annul the November 7, 2018 CEC Decree №52/2018 on “defining certain electoral activities and the terms for the conduct of the Second Round of the October 28, 2018 Presidential Election of Georgia”;

November 17, 2018 Decision of Administrative Cases Panel of Tbilisi City Court: Complaint was not satisfied.

See the link: <https://sachivrebi.cec.gov.ge/info.php?id=8306>



**№13**

Case №3/7206-18

18.11.2018

Plaintiff: Political Union of Citizens “United National Movement”

Respondent: Central Election Commission of Georgia (CEC);

Third persons: Grigol Vashadze, Salome Zourabichvili

Subject of dispute: To annul a part of the November 14, 2018 CEC Decree №351/2018 on “Appointing the Second Round of the October 28, 2018 Election of President of Georgia” where the date for E-Day of the Second Round is determined and order the CEC to issue a new individual administrative-legislative act on determining the date for E-Day of the Second Round.

November 18, 2018 Decision of Administrative Cases Panel of Tbilisi City Court: Complaint was not satisfied.

See the link: <https://sachivrebi.cec.gov.ge/info.php?id=8305>

**№14**

Case №3B/3123-18

20.11.2018

Appellant: Political Union of Citizens “United National Movement”

Respondent party: Central Election Commission of Georgia (CEC);

Third persons: Grigol Vashadze, Salome Zourabichvili

Appealed decision: November 18, 2018 Decision of Administrative Cases Panel of Tbilisi City Court

Subject of dispute: To annul a part of the November 14, 2018 CEC Decree №351/2018 on “Appointing the Second Round of the October 28, 2018 Election of President of Georgia” where the date for E-Day of the Second Round is determined and order the CEC to issue a new individual administrative-legislative act on determining the date for E-Day of the Second Round.

November 20, 2018 Decision of Administrative Cases Panel of Tbilisi Court of Appeals: Appeal was not satisfied.

See the link: <https://sachivrebi.cec.gov.ge/info.php?id=8326>

**№15**

Case №3/7192-18

Plaintiff: Political Union of Citizens “Sakartvelo”

Respondent: Central Election Commission of Georgia (CEC);

Third persons: Salome Zourabichvili, Grigol Vashadze

Subject of dispute: To annul the November 14, 2018 CEC Decree №351/2018 on “Appointing the Second Round of the October 28, 2018 Election of President of Georgia”;

November 18, 2018 Decision of Administrative Cases Panel of Tbilisi City Court: Complaint was not satisfied.

See the link: <https://sachivrebi.cec.gov.ge/info.php?id=8304>

#### **№16**

Case №3B/3148-18

Appellant: Political Union of Citizens “Sakartvelo”

Respondent party: Central Election Commission of Georgia (CEC);

Third persons: Salome Zourabichvili, Grigol Vashadze

Appealed decision: November 18, 2018 Decision of Administrative Cases Panel of Tbilisi City Court

Subject of dispute: To annul the November 14, 2018 CEC Decree №351/2018 on “Appointing the Second Round of the October 28, 2018 Election of President of Georgia”;

November 21, 2018 Decision of Administrative Cases Panel of Tbilisi Court of Appeals: Appeal was not satisfied.

See the link: <https://sachivrebi.cec.gov.ge/info.php?id=8337>

#### **№17**

Case №3/7710-18

11.12.2018

Plaintiff: Political Union of Citizens “United National Movement”

Respondent: Central Election Commission of Georgia (CEC), District Election Commissions of Mtatsminda, Vake, Saburtalo, Krtsanisi, Isani, Samgori, Chughureti, Didube, Nadzaladevi, Gldani, Sagarejo, Gurjaani, Signaghi, Dedoflistskaro, Lagodekhi, Kvareli, Telavi, Akhmeta, Tianeti and Rustavi.

Third Persons: Grigol Vashadze, Salome Zourabichvili

Subject of dispute: To annul Summary Protocols on Voting Results drawn up by №1-20 District Election Commissions and the December 9, 2018 CEC Decree №370/2018;

December 11, 2018 Decision of Administrative Cases Panel of Tbilisi City Court: Complaint was not satisfied.

See the link: <https://sachivrebi.cec.gov.ge/info.php?id=8891>

#### **№18**

Case №3B/3358-18

13.11.2018

Appellant: Political Union of Citizens “United National Movement”

Respondent party: Central Election Commission of Georgia (CEC), District Election Commissions of Mtatsminda, Vake, Saburtalo, Krtsanisi, Isani, Samgori, Chughureti, Didube, Nadzaladevi, Gldani, Sagarejo, Gurjaani, Signaghi, Dedoflistskaro, Lagodekhi, Kvareli, Telavi, Akhmeta, Tianeti and Rustavi.

Third persons: Grigol Vashadze, Salome Zourabichvili

Appealed decision: December 11, 2018 Decision of Administrative Cases Panel of Tbilisi City Court

Subject of dispute: To annul Summary Protocols on Voting Results drawn up by №1-20 District Election Commissions and the December 9, 2018 CEC Decree №370/2018;

December 13, 2018 Decision of Administrative Cases Panel of Tbilisi Court of Appeals: Appeal was not satisfied.

See the link: <https://sachivrebi.cec.gov.ge/info.php?id=8895>

### **№19**

Case №3/7705-18

Plaintiff: Political Union of Citizens “United National Movement”

Respondent: Central Election Commission of Georgia (CEC), Salome Zourabichvili -presidential candidate

Third person: Grigol Vashadze

Subject of dispute: To annul registration of electoral subject, Presidential Candidate Salome Zourabichvili for regular elections - the October 28, 2018 Election of President of Georgia;

December 11, 2018 Decision of Administrative Cases Panel of Tbilisi City Court: Complaint was not satisfied.

See the link: <https://sachivrebi.cec.gov.ge/info.php?id=8890>

### **№20**

Case №3B/3359-18

13.11.2018

Appellant: Political Union of Citizens “United National Movement”

Respondent party: Central Election Commission of Georgia (CEC);

Appealed decision: December 11, 2018 Decision of Administrative Cases Panel of Tbilisi City Court

Subject of dispute: To annul registration of electoral subject, Presidential Candidate Salome Zourabichvili for regular elections - the October 28, 2018 Election of President of Georgia;

December 13, 2018 Decision of Administrative Cases Panel of Tbilisi Court of Appeals: Appeal was not satisfied.

See the link: <https://sachivrebi.cec.gov.ge/info.php?id=8894>

### **№21**

Case №3/7835-18

16.11.2018

Plaintiff: Political Union of Citizens “United National Movement”

Respondent: Central Election Commission of Georgia (CEC);

Third persons: Grigol Vashadze, Salome Zourabichvili

Subject of dispute: To annul the December 14, 2018 CEC Summary Protocol on Voting Results of the Second Round of the October 28, 2018 Presidential Elections;

December 16, 2018 Decision of Administrative Cases Panel of Tbilisi City Court: Complaint was not satisfied.

See the link: <https://sachivrebi.cec.gov.ge/info.php?id=8898>

**№22**

Case №3B/3392-18

18.11.2018

Appellant: Political Union of Citizens “United National Movement”

Respondent party: Central Election Commission of Georgia (CEC);

Appealed decision: December 16, 2018 Decision of Administrative Cases Panel of Tbilisi City Court

Subject of dispute: To annul the December 14, 2018 CEC Summary Protocol on Voting Results of the Second Round of the October 28, 2018 Presidential Elections;

December 18, 2018 Decision of Administrative Cases Panel of Tbilisi City Court: Appeal was not satisfied.

See the link: <https://sachivrebi.cec.gov.ge/info.php?id=8899>

**Annex 17. Information on Drawing up Protocols on Administrative Offenses by the Election Administration during the October 28, 2018 Election of President of Georgia**

<b>№</b>	<b>Basis of Proceedings</b>	<b>Starting of Proceedings</b>	<b>Person Drawing up a Protocol on Administrative Offense</b>	<b>Date of Drawing up Protocol</b>	<b>Offender (Name, Position)</b>	<b>Administrative Offense (Based on Relative Norm of the Election Code)</b>	<b>Amount of Fine</b>	<b>Court Decision and its Date</b>
1.	Chairperson of District Election Commission of Sighnaghi	№13 District Election Commission of Sighnaghi	Chairperson of №13 District Election Commission of Sighnaghi	11.10.2 018	Giorgi Babakishvili – Representative of the Political Union of Citizens “United National Movement”	Article 91 <sup>1</sup>	500 GEL	Court found guilty, but limited the verbal note. Court of Appeals left the decision of the Court of First Instance into force.
2	Chairperson of District Election Commission of Sighnaghi	№13 District Election Commission of Sighnaghi	Chairperson of №13 District Election Commission of Sighnaghi	11.10.2 018	Nato Usenashvili - Member №13 District Election Commission of Sighnaghi	Article 91 <sup>1</sup>	500 GEL	Court found guilty, but limited the verbal note. Court of Appeals left the decision of the Court of First Instance into force.
3.	Legal proceedings started on the basis of complaints of observer organizations – “Transparency	№57 District Election Commission of Tskibuli	Chairperson of №57 District Election Commission of Tskibuli	13.10.2 018	Nana Razmadze – Head of Department “Info Tskibuli”	Article 88	2000 GEL	Court found guilty, but limited the verbal note.

	International – Georgia” and “International Society for Fair Elections and Democracy (ISFED)”								Decision of regional court was not appealed.
4.	Legal proceedings started on the basis of complaints of observer organizations – “Transparency International – Georgia”, “Georgian Young Lawyers’ Association (GYLA)” and “International Society for Fair Elections and Democracy (ISFED)”	Deputy Chairperson of №41 District Election Commission of Ninotsminda	22.10.2 018	Arfik Saghoiani – Head of Sakrebulo Apparatus of Ninotsminda Municipality	Article 88	2000 GEL			Court found guilty, but limited the verbal note. Decision was not appealed. Decision of regional court is valid.
5.	Legal proceedings started on the basis of a complaint of observer organization “Civil Media”	Chairperson of №23 District Election Commission of Bolnisi	08.11.2 018	Salman Aliev – Member of №47 Precinct Election Commission	Article 79	2000 GEL			Fined
6.	Legal proceedings started on the basis of a complaint of observer organization “Green Earth”	Chairperson of №9 District Election Commission of Nadzaladevi	13.11.2 018	Mamuka Gugeshashvili – Observer of the observer organization “Aprori”	Article 91 <sup>1</sup>	500 GEL			Fined
7.	Legal proceedings started on the basis of a	Chairperson of №9 District Election	15.11.2 018	Natela Mishvelidze - Observer of the	Article 91 <sup>1</sup>	500 GEL			Fined

	complaint of observer organization “Green Earth”	Commission of Nadzaladevi		observer organization “Apriori”				
8.	Legal proceedings started on the basis of a complaint of observer organization “International Society for Fair Elections and Democracy (ISFED)”	Chairperson of the Central Election Commission	03.12.2 018	Irakli Andghuladze – Deputy Governor of Nadzaladevi District	Article 88	2000 GEL	Court found guilty, but limited the verbal note.	
9.	Legal proceedings started on the basis of a complaint of observer organization “International Society for Fair Elections and Democracy (ISFED)”	Chairperson of №19 District Election Commission of Tianeti	04.12.2 018	Vakhtang Kachlishvili - Senior Specialist of Second Category of Third Grade at Department of Human Resources, Document Management and Public Relations at City Hall Health and Social Protection Service	Article 88	2000 GEL	Court found guilty, but limited the verbal note.	
10.	Legal proceedings started on the basis of a complaint of Initiative Group of Voters	Chairperson of №79 District Election Commission of Batumi	19.12.2 018	Kakhaber Jaiani – representative of “Youth for European Future”	Article 91 <sup>1</sup>	500 GEL	Fined	
11.	Legal proceedings started on the basis of a	Chairperson of №79 District Election	19.12.2 018	Tamila Gogitidze of representative of	Article 91 <sup>1</sup>	500 GEL	Court found guilty, but limited the verbal note.	

12.	complaint of Initiative Group of Voters Legal proceedings started on the basis of a complaint of observer organization “Transparency International – Georgia”	Commission of Batumi Chairperson of the Central Election Commission	28.12.2 018	“Youth for European Future” Nino Kvaratskhelia – Head of Public and Media Relations Department of Government of the Autonomous Republic of Abkhazia	Article 88	2000 GEL	Court found guilty, but limited the verbal note.
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Annex 18. Rule of Allocation and Utilization of State Funds for the Elections (Budget Estimate)

Program Code	Budget Estimate	Amount (GEL)
<b>Total</b>	<b>Central Election Commission of Georgia</b>	<b>53,250,540</b>
	Expenditures	52,325,540
	Remuneration	27,448,085
	Goods and services	10,888,281
	Other costs	13,989,174
	Increase in non-financial assets	925,000
<b>06 02 01</b>	<b>Election Activities</b>	<b>42,161,749</b>
	Expenditures	41,236,749
	Remuneration	27,025,468
	Goods and services	9,953,281
	Other costs	4,258,000
	Increase in non-financial assets	925,000
<b>06 02 02</b>	<b>Capacity Building for Election Officials</b>	<b>1,357,617</b>
	Expenditures	1,357,617
	Remuneration	422,617
	Goods and services	935,000
<b>06 02 03</b>	<b>TV Advertisement costs of electoral subjects</b>	<b>2,111,674</b>
	Expenditures	2,111,674
	Other costs	2,111,674
<b>06 02 04</b>	<b>Funding for representatives of electoral subjects</b>	<b>7,619,500</b>
	Expenditures	7,619,500
	Other costs	7,619,500

## Annex 19. Information on Election Expenditures Related to First and Second Rounds

#	Definition/Name of Expenses	Expenditures (in thousands of GEL)	Expenditures %
1	<b>Remuneration of the Election Administration</b> Remuneration of Central, District and Precinct Election Commissions	25,518.3	66.2%
2	<b>Remuneration of contract employees</b> Remuneration of additional employees hired by the Central Election Commission during the election period	1,009.6	2.6%
3	<b>Business Trip</b> Expenditures on business trips of the CEC and District Election Commissions and participation in observation missions	203.7	0.5%
4	<b>Organizing Elections in Election Districts</b> Costs of arranging district/precinct election commissions (office, transport, communications, support staff and others)	3,638.2	9.4%
5	<b>Advertising Campaign</b> Costs of creating an advertising concept, producing, displaying advertising products and media monitoring	1,705.3	4.4%
6	<b>Print Service</b> Costs of printing ballot papers, demonstration/sunmary protocols, normative acts and other electoral materials	899.6	2.3%
7	<b>Printing Equipment/printing materials</b> Costs of purchasing/fixing printing equipment and necessary materials for printing equipment	303.7	0.8%
8	<b>Election Inventory</b> Expenses of equipping polling stations (polling booths, ballot boxes, marking liquids, detectors, uniforms of precinct commission members, precinct and registrars' seals, ruler of a list, ballot paper's envelopes and purchase of all other electoral inventory)	686.2	1.8%
9	<b>Computer hardware/software</b> Costs of purchasing/renewing computer equipment, technical equipment and software for election administration	328.9	0.9%
10	<b>Telecommunication Services</b> Costs of the Internet and telephone services of the Election Administration	103.7	0.3%
11	<b>Arrangement of the Election Administration infrastructure</b> Expenses of arranging the election administration building structures (current / capital repair) and other election infrastructural projects (furniture, equipment, amenities)	1,687.6	4.4%
12	<b>Representation Expenses</b> Representation expenses related to reception of guests/observers invited to the elections, organization of events by the CEC, interpretation services and other costs	160.8	0.4%
13	<b>Transportation and postal services</b> Expenses of renting motor vehicles, shipping and distribution of election inventory (including to polling stations located abroad), and fuel	388.2	1.0%
14	<b>Other goods and services</b> Other election purchases/expenses that can not be classified in other categories (leasing of assets, security of CEC and district election commissions, utility payments of the administration, hygiene-sanitary goods, etc.)	770.7	2.0%
15	<b>Trainings for Election Administration Officials</b> Costs of organizing trainings (remuneration of trainers, printing training materials) for members of Central, District and Precinct Election Commissions	1,121.7	2.9%
	<b>Total</b>	<b>38,526.2</b>	<b>100.0%</b>

**Annex 20.** Information on Funding of Electoral Subjects

#	Electoral Subject	Funding for Representative of Electoral Subject	TV Advertisement Costs of Electoral Subject	Funding for Election Campaign of Electoral Subject	Total
2	P/U Georgian Dream- Democratic Georgia	350,775			350,775
3	P/U Labour Party of Georgia	354,430	143,923		498,353
4	P/U United National Movement	750,700	199,700	1,000,000	1,950,400
5	P/U Christian-Conservative Party of Georgia	374,850	199,181		574,031
6	P/U National Democratic Party	374,350	199,651		574,001
7	P/U European Georgia – Movement for Liberty	354,000	234,302	1,000,000	1,588,302
8	P/U Movement for Free Georgia	345,950	234,151		580,101
9	P/U Free Georgia	381,450			381,450
10	P/U Christian Democratic Movement	381,250			381,250
11	P/U Union of Georgian Traditionalists	375,650			375,650
12	P/U Tavisufleba – Zviad Gamsakhurdias Gza	374,650			374,650
13	P/U Political Movement of Veterans and Patriots of Georgia	380,950			380,950
14	P/U New Christian-Democrats	380,850			380,850
15	P/U Movement – State for People	381,450			381,450
16	P/U Civil Platform - New Georgia	373,450			373,450
17	P/U Industry Will Save Georgia	375,750			375,750
18	Salome Zourabichvili			1,000,000	1,000,000



**Election Administration of Georgia**  
**Central Election Commission of Georgia**  
**Decree №218/2018**

**On Appointing the By-Elections of Representative Body of Municipality – Sakrebulo, of October 21, 2017 Municipal Elections to be held through Majoritarian Electoral System in Local Majoritarian Electoral Districts of №49.18 Dzevri Community in №49 Terjola Electoral District and №54.01.04 City Samtredia in №54 Samtredia Electoral District**

Tbilisi

August 29, 2018

Based on the March 27, 2018 Decree №46 31 issued by Sakrebulo of Terjola Municipality, authority was terminated to Manuchar Panchulidze - Sakrebulo Member elected at №49.18 local majoritarian electoral district of Dzevri Community in Terjola Municipality.

Based on the May 7, 2018 Decree №38 64 issued by Sakrebulo of Samtredia Municipality, authority was terminated to Lasha Rusia - Sakrebulo Member elected at №54.01.04 local majoritarian electoral district of City Samtredia in Samtredia Municipality.

Pursuant to subparagraph “I”, paragraph 1 of the Article 14, paragraph 5 of the Article 77, paragraphs 3 and 4 of the Article 154 of the Organic Law of Georgia “Election Code of Georgia”, the Central Election Commission of Georgia resolves the following:

**Article 1.** By-Elections of Representative Body of Municipality – Sakrebulo of October 21, 2017 Municipal Elections to be held through majoritarian electoral system in local majoritarian electoral districts of №49.18 Dzevri Community in №49 Terjola Electoral District and №54.01.04 City Samtredia in №54 Samtredia Electoral District, are appointed on October 28, 2018.

**Article 2.** This Decree can be appealed at Administrative Cases Panel of Tbilisi City Court (address: Davit Aghmashenebeli Alley, 12<sup>th</sup> km, №6, City Tbilisi) within 2 calendar days upon its receipt.

**Article 3.** This Decree comes into force upon promulgation.

**Commission Chairperson**

**Tamar Zhvania**

**Commission Secretary**

**Giorgi Javakhishvili**



**Annex 22. Summary Protocols on Voting Results of the By – elections of Sakrebulo**

საკრებულოს შუალედური არჩევნები ფორმა №1-3.18.07 განკ. №15/2018  
 28.10.2018  განმეორებითი კენჭისყრა საოლქო საარჩევნო კომისიის  
 მათემატიკური საარჩევნო სისტემით არჩევნების შედეგების  
 № 49.18 მაქორიტარული საარჩევნო ოლქი  ხელახალი კენჭისყრა შემაჯამებელი ოქმი 0 0 0 1

1	ამომრჩეველთა რაოდენობა საარჩევნო ოლქში	1	4	5	6
2	არჩევნებში მონაწილე ამომრჩეველთა რაოდენობა საარჩევნო ოლქში	X	X	X	8 5 4
3	მიღებულ საარჩევნო ბიულეტენთა რაოდენობა	X	X	1	3 5 0

მაქორიტარული საარჩევნო ოლქის შემადგენელი საკრებულოები	2	რაფო ბრაქლიშვილი	X	X	X	1	2	3
	5	ნონა კვანახია	X	X	X	2	7	9
	8	ბესიკ ტაბატაძე	X	X	X	X	X	5
	41	გიორგი ბარათაშვილი	X	X	X	4	1	6

4	ნამდვილი საარჩევნო ბიულეტენების რაოდენობა (მიღებულ ხმათა რაოდენობების ჯამი)	X	X	X	8	2	3
5	ბათილად მიჩნეული საარჩევნო ბიულეტენების რაოდენობა	X	X	X	X	3	0

№	საარჩევნო უბანი №	ამომრჩეველთა საერთო რაოდენობა ამ უბანში	ამ უბანში გაცემულ საარჩევნო ბიულეტენთა რაოდენობა	ბათილად ცნობის საფუძველი
ბათილად იქნა ცნობილი კენჭისყრის შედეგები				

საკრებულოს წევრად არჩეულა გიორგი ბახტაძე (სახელი, გვარი) შედგენის თარიღი - "07" 11 2018წ.  
 დ. სოთო / დ. ხიხია (თავმჯდომარე) დ. მახუჯავაძე (თავმჯდომარის მოადგილე)  
 მ. ხიხია / მ. ხიხია (მდივანი) ბ. ა. ნიკიფიძე / მ. ახვლედიანი  
 მ. ხიხია / მ. ხიხია (მ. ხიხია) მ. ხიხია / მ. ხიხია (მ. ხიხია)  
 მ. ხიხია / მ. ხიხია (მ. ხიხია) მ. ხიხია / მ. ხიხია (მ. ხიხია)  
 მ. ხიხია / მ. ხიხია (მ. ხიხია) მ. ხიხია / მ. ხიხია (მ. ხიხია)

№	ოქმის მონაცემების გრაფა, რომელსაც არ ეთანხმება კომისიის წევრი	კომისიის წევრის სახელი და გვარი	კომისიის წევრის ხელმოწერა
განსხვავებული აზრი			



საერებულოს შუალედური არჩევნები

ფორმა №1-3.18.07 განკ. №15/2018

საოლქო საარჩევნო კომისიის  
მაჟორიტარული საარჩევნო  
სისტემით არჩევნების შედეგების

28.10.2018

განმეორებითი უნჭისყრა

№ 54.01.04 მაჟორიტარული საარჩევნო ოლქი

ხელახალი უნჭისყრა

შემაჯამებელი ოქმი 0002

1 ამომრჩეველთა რაოდენობა საარჩევნო ოლქში 6 4 0 3

2 არჩევნებში მონაწილე ამომრჩეველთა რაოდენობა საარჩევნო ოლქში X X 2 7 7 3

3 მიღებულ საარჩევნო ბიულეტენთა რაოდენობა X X 5 7 5 0

5 აკაკი მინაშვილი X X 1 1 9 1

8 ზაზა ნიკოლეიშვილი X X X 1 1 0

41 რამაზ რუსაძე X X 1 0 3 3

67 მაღლაზი ნოდია X X X 2 0 7

4 ნამდვილი საარჩევნო ბიულეტენების რაოდენობა (მიღებულ ხმათა რაოდენობების ჯამი) X X 2 5 4 1

5 ბათილად მიჩნეული საარჩევნო ბიულეტენების რაოდენობა X X X 1 9 3

№	საარჩევნო უბანი №	ამომრჩეველთა საერთო რაოდენობა ამ უბანში	ამ უბანში გაცემულ საარჩევნო ბიულეტენთა რაოდენობა	ბათილად ცნობის საფუძველი
ბათილად იქნა ცნობილი უნჭისყრის შედეგები				

საერებულოს წევრად არჩეულია მედი მინაშვილი (სახელი, გვარი) შედგენის თარიღი - "07" 11 2018 წ.

დრო: 11 საათი 42 წუთი

მ. მინაშვილი / მ. მინაშვილი (თავმჯდომარე) მინაშვილი (თავმჯდომარის მოადგილე)

მ. მინაშვილი / მ. მინაშვილი (მდივანი) ბ. №5: მინაშვილი წევრები: მინაშვილი / მ. მინაშვილი

მ. მინაშვილი / მ. მინაშვილი მ. მინაშვილი / მ. მინაშვილი მ. მინაშვილი / მ. მინაშვილი

№	ოქმის მონაცემების გრაფა, რომელსაც არ ეთანხმება კომისიის წევრი	კომისიის წევრის სახელი და გვარი	კომისიის წევრის ხელმოწერა
განსხვავებული აზრი			

